

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)

Management's Discussion and Analysis  
and Financial Statements

December 31, 2014 and 2013

(With Independent Auditors' Report Thereon)

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)

Contents

|  | <u>Page</u> |
|--|-------------|
| Independent Auditors' Report   | 1 - 2       |
| Management's Discussion and Analysis   | 3 - 5       |
| Financial Statements:  |             |
| Statements of Net Position   | 6           |
| Statements of Revenue, Expenses and Changes in Net Position  | 7           |
| Statements of Cash Flows   | 8           |
| Notes to Financial Statements  | 9 - 17      |
| Required Supplementary Information - Schedule of Funding Progress<br>for Other Postemployment Benefits (OPEB)  | 18          |
| Independent Auditors' Report on Internal Control Over Financial<br>Reporting and on Compliance and Other Matters Based on an<br>Audit of Financial Statements Performed in Accordance with<br><u>Government Auditing Standards</u> | 19 - 20     |
| Independent Accountants' Report on Investment Compliance   | 21 - 22     |

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INDEPENDENT AUDITORS' REPORT

The Board of Directors  
New York State Thoroughbred Breeding  
and Development Fund Corporation:

Report on the Financial Statements

We have audited the accompanying financial statements of the New York State Thoroughbred Breeding and Development Fund Corporation (the Fund), a component unit of the State of New York, as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Fund's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of December 31, 2014 and 2013, and the changes in financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 5 and the Schedule of Funding Progress for Other Postemployment Benefits (OPEB) on page 18 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Reports on Other Legal and Regulatory Requirements

In accordance with Government Auditing Standards, we have also issued our report dated March 13, 2015, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

In accordance with Government Auditing Standards, we have also issued our report dated March 13, 2015 on the Fund's compliance with Section 201.3 of Title Two of the Official Compilation of Codes, Rules and Regulations of the State of New York. The purpose of that report is to provide an opinion as to the Fund's compliance with investment guidelines contained therein. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Fund's internal control over financial reporting and compliance.

Toski & Co., CPAs, P.C.

Williamsville, New York  
March 13, 2015

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)

Management's Discussion and Analysis

December 31, 2014 and 2013

Management of the New York State Thoroughbred Breeding and Development Fund Corporation (the Fund), offers readers of the Fund's financial statements this analysis of the financial activities of the Fund for the years ended December 31, 2014 and 2013.

Following this Management's Discussion and Analysis (MD&A) are the financial statements of the Fund together with the notes thereto. Please read the MD&A in conjunction with the Fund's financial statements and the accompanying notes in order to obtain a full understanding of the Fund's financial position and results of operations.

The Fund was created by an Act of the State of New York (the State), as more fully described in note 1 to the financial statements, and commenced operations in 1973. The Fund's mission statement is: "To promote by monetary incentives the responsible breeding of quality thoroughbred racehorses in keeping with the founding legislation to preserve New York's irreplaceable farmland."

## OVERVIEW OF FINANCIAL STATEMENTS

This annual financial report consists of two parts: Management's Discussion and Analysis (this section) and the basic financial statements. The Fund follows enterprise fund reporting; therefore, the financial statements are presented using the economic resources measurement focus and the accrual basis of accounting.

## FINANCIAL ANALYSIS OF THE FUND

### Net Position

The following table summarizes the net position for 2014, 2013 and 2012:

|   | <u>2014</u>      | <u>2013</u>      | <u>2012</u>      |
|---|------------------|------------------|------------------|
| Assets:                                 |                  |                  |                  |
| Cash and equivalents                    | \$ 6,186,419     | 4,223,440        | 2,947,261        |
| Receivables                             | 1,144,198        | 1,283,142        | 1,076,791        |
| Other assets                            | <u>60,481</u>    | <u>36,129</u>    | <u>72,473</u>    |
| Total assets                            | <u>7,391,098</u> | <u>5,542,711</u> | <u>4,096,525</u> |
| Liabilities:                            |                  |                  |                  |
| Accounts payable and accrued expenses   | 143,068          | 117,595          | 94,482           |
| Awards payable                          | 4,634,459        | 2,844,788        | 2,024,458        |
| Awards payable reserve                  | 1,538,655        | 1,591,884        | 1,080,478        |
| Payable to Harry M. Zweig Memorial Fund | 441,928          | 388,757          | 330,721          |
| Postemployment benefits                 | <u>557,988</u>   | <u>524,687</u>   | <u>491,386</u>   |
| Total liabilities                       | <u>7,316,098</u> | <u>5,467,711</u> | <u>4,021,525</u> |
| Net position                            | \$ <u>75,000</u> | <u>75,000</u>    | <u>75,000</u>    |

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Management's Discussion and Analysis, Continued

In 2014, the Fund authorized a 16% supplemental award payment of approximately \$2.5 million due to increased revenues. The supplemental award and 10% of the initial award has been withheld pending determination of final year end revenue numbers. Purse enrichments outstanding were \$6,200 and \$415,000 at December 31, 2014 and 2013, respectively. The cash and equivalents increase of approximately \$2 million is the result of a corresponding increase in total liabilities for the supplemental award offset by the decrease in purse enrichments payable.

By statute, the Fund pays the Harry M. Zweig Memorial Fund of Cornell University 2% of Fund operating revenues to fund equine research. Due to increased revenues, the amount payable to Cornell University increased approximately \$53,000 in 2014 to \$442,000.

In accordance with the Racing Pari-mutuel Wagering and Breeding Law (the Racing Law) enacted by the New York State Legislature in 1973, moneys of the Fund in excess of \$75,000 on hand at the end of the calendar year must be paid to the State and the regional off-track betting corporations.

#### Operating Activities

Under founding statutes, the Fund receives revenue from on-track and off-track thoroughbred handle in New York and breakage from regional off-track betting wagers. Handle accounted for approximately 29% of revenue in 2014, down from 34% in 2013 while breakage totaled 2% of revenue in 2014 down from 3% in 2013. In 2004, the Fund obtained an additional contractual source of revenue from Video Lottery Terminals (VLTs) at Finger Lakes Gaming and Racetrack (FLGR), which provided approximately 9% and 11% of total revenue for 2014 and 2013, respectively. Further significantly enhancing Fund revenues, the New York Racing Association (NYRA) began operation of VLTs at the Aqueduct racetrack's casino (Resorts World Casino New York City) in late 2011. Statutory revenue received from this operation was approximately \$12 million in 2014 and \$10 million in 2013, or 55% and 52% of total 2014 and 2013 revenue, respectively. This increase was due in part to an increase in the Net Win percentage from 1.25% to 1.5% that took effect October 28, 2013. Effective January 1, 2014, legislation provided for the Fund to receive additional revenues from Advanced Deposit Wagering (ADW) sources. Total ADW revenue for 2014 was \$930,000 or 4% of total Fund revenue at December 31, 2014.

Total 2014 operating revenues of \$22 million were \$2.6 million, or approximately 14%, higher than in 2013. Due to the 2014 increase in revenues, the Fund was able to significantly increase breeder, stallion and owner awards payouts and purse enrichments. As a result, award expense was \$17.8 million in 2014 compared to \$15.8 million in 2013, a 12% increase. In addition, the Fund allocated \$2 million for purse enrichment in 2014, an increase of \$500,000 from the \$1.5 million budgeted in 2013.

Beginning February 1, 2013, the Fund came under the umbrella of the new Gaming Commission of the State of New York. This reorganization has not significantly impacted the Fund's mission or revenue sources.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Management's Discussion and Analysis, Continued

The following table summarizes operating income for the years ended December 31, 2014, 2013 and 2012:

|  | <u>2014</u>       | <u>2013</u>       | <u>2012</u>       |
|--|-------------------|-------------------|-------------------|
| Operating revenue:                     |                   |                   |                   |
| Handle revenue                         | \$ 6,419,222      | 6,549,453         | 7,078,953         |
| ADW revenue                            | 929,925           | -                 | -                 |
| Breakage revenue                       | 526,311           | 532,398           | 564,363           |
| VLT commission                         | 14,048,735        | 12,192,002        | 9,023,015         |
| Registration and advertising           | <u>172,200</u>    | <u>161,699</u>    | <u>-</u>          |
| Total operating revenue                | <u>22,096,393</u> | <u>19,435,552</u> | <u>16,666,331</u> |
| Operating expenses:                    |                   |                   |                   |
| Awards and purses                      | 19,958,993        | 17,513,730        | 14,918,489        |
| Promotion                              | 1,024,534         | 844,489           | 721,011           |
| Administration                         | 671,876           | 695,125           | 575,531           |
| Harry M. Zweig Memorial Fund           | 441,928           | 388,757           | 330,721           |
| Bad debt - Suffolk OTB                 | <u>-</u>          | <u>-</u>          | <u>130,274</u>    |
| Total operating expenses               | <u>22,097,331</u> | <u>19,442,101</u> | <u>16,676,026</u> |
| Operating loss                         | (938)             | (6,549)           | (9,695)           |
| Nonoperating revenue - interest income | <u>938</u>        | <u>6,549</u>      | <u>9,695</u>      |
| Change in net position                 | -                 | -                 | -                 |
| Net position at beginning of year      | <u>75,000</u>     | <u>75,000</u>     | <u>75,000</u>     |
| Net position at end of year            | <u>\$ 75,000</u>  | <u>75,000</u>     | <u>75,000</u>     |

## CONTACTING THE FUND'S FINANCIAL MANAGEMENT

This financial report is designed to provide readers with a general overview of the Fund's finances and to demonstrate the Fund's accountability for the revenue that it receives. If you have questions about this report or need additional financial information, contact the Fund at 1 Broadway Center, Suite 601, Schenectady, New York 12305.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Statements of Net Position  
December 31, 2014 and 2013

| <u>Assets</u>  | <u>2014</u>      | <u>2013</u>      |
|--|------------------|------------------|
| Current assets:  |                  |                  |
| Cash and equivalents                                     | \$ 6,186,419     | 4,223,440        |
| Receivables  | 1,144,198        | 1,283,142        |
| Prepaid expenses   | <u>29,966</u>    | <u>13,691</u>    |
| Total current assets                                     | <u>7,360,583</u> | <u>5,520,273</u> |
| Property and equipment, at cost:                         |                  |                  |
| Office furniture and equipment                           | 55,657           | 55,657           |
| Vehicles   | 47,047           | 47,047           |
| Software - work-in-process                               | <u>20,300</u>    | <u>-</u>         |
|  | 123,004          | 102,704          |
| Less accumulated depreciation                            | <u>(92,489)</u>  | <u>(80,266)</u>  |
| Net property and equipment                               | <u>30,515</u>    | <u>22,438</u>    |
| Total assets   | <u>7,391,098</u> | <u>5,542,711</u> |
| <br><u>Liabilities and Net Position</u>                  |                  |                  |
| Current liabilities:                                     |                  |                  |
| Accounts payable and accrued expenses                    | 143,068          | 117,595          |
| Awards payable   | 4,634,459        | 2,844,788        |
| Awards payable reserve                                   | 1,538,655        | 1,591,884        |
| Payable to Harry M. Zweig Memorial Fund                  | <u>441,928</u>   | <u>388,757</u>   |
| Total current liabilities                                | 6,758,110        | 4,943,024        |
| Noncurrent liabilities - postemployment benefits payable | <u>557,988</u>   | <u>524,687</u>   |
| Total liabilities  | <u>7,316,098</u> | <u>5,467,711</u> |
| Commitment (note 9)                                      |                  |                  |
| Net position:  |                  |                  |
| Net investment in capital assets                         | 30,515           | 22,438           |
| Restricted - expendable                                  | <u>44,485</u>    | <u>52,562</u>    |
| Total net position                                       | <u>\$ 75,000</u> | <u>75,000</u>    |

See notes to accompanying financial statements.



NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Statements of Revenue, Expenses and Changes in Net Position  
Years ended December 31, 2014 and 2013

|  | <u>2014</u>             | <u>2013</u>          |
|--|-------------------------|----------------------|
| Operating revenue:                     |                         |                      |
| Handle revenue                         | \$ 6,419,222            | 6,549,453            |
| Advance Deposit Wagering revenue       | 929,925                 | -                    |
| Breakage revenue                       | 526,311                 | 532,398              |
| VLT commission                         | 14,048,735              | 12,192,002           |
| Registration and web advertising fees  | <u>172,200</u>          | <u>161,699</u>       |
| Total operating revenue                | <u>22,096,393</u>       | <u>19,435,552</u>    |
| Operating expenses:                    |                         |                      |
| Breeder awards                         | 12,823,774              | 11,263,094           |
| Stallion awards                        | 3,031,327               | 2,789,603            |
| Owner awards                           | 1,968,200               | 1,791,964            |
| FLRA breakage                          | 135,692                 | 135,623              |
| Purse enrichment                       | 2,000,000               | 1,533,446            |
| Promotion                              | 1,024,534               | 844,489              |
| Administration                         | 671,876                 | 695,125              |
| Harry M. Zweig Memorial Fund           | <u>441,928</u>          | <u>388,757</u>       |
| Total operating expenses               | <u>22,097,331</u>       | <u>19,442,101</u>    |
| Operating loss                         | (938)                   | (6,549)              |
| Nonoperating revenue - interest income | <u>938</u>              | <u>6,549</u>         |
| Change in net position                 | -                       | -                    |
| Net position at beginning of year      | <u>75,000</u>           | <u>75,000</u>        |
| Net position at end of year            | <u><u>\$ 75,000</u></u> | <u><u>75,000</u></u> |

See accompanying notes to financial statements.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Statements of Cash Flows  
Years ended December 31, 2014 and 2013

|   | <u>2014</u>                | <u>2013</u>             |
|---|----------------------------|-------------------------|
| Cash flows from operating activities:   |                            |                         |
| Receipts from operations  | \$ 22,237,937              | 19,229,201              |
| Payments for awards and purses  | (18,222,551)               | (16,169,969)            |
| Payments to Harry M. Zweig Memorial Fund  | (388,757)                  | (330,721)               |
| Payments to employees   | (403,992)                  | (277,525)               |
| Payments to contractors and suppliers   | <u>(1,240,296)</u>         | <u>(1,181,356)</u>      |
| Net cash provided by operating activities   | 1,982,341                  | 1,269,630               |
| Cash flows from capital and related financing activities -<br>acquisition of property and equipment | (20,300)                   | -                       |
| Cash flows from investing activities - interest earned  | <u>938</u>                 | <u>6,549</u>            |
| Net change in cash and equivalents  | 1,962,979                  | 1,276,179               |
| Cash and equivalents at beginning of year   | <u>4,223,440</u>           | <u>2,947,261</u>        |
| Cash and equivalents at end of year   | <u><u>\$ 6,186,419</u></u> | <u><u>4,223,440</u></u> |
| Reconciliation of operating loss to net cash provided<br>by operating activities:                   |                            |                         |
| Operating loss  | (938)                      | (6,549)                 |
| Adjustments to reconcile operating loss to net<br>cash provided by operating activities:            |                            |                         |
| Depreciation expense  | 12,223                     | 17,118                  |
| Changes in:   |                            |                         |
| Receivables   | 138,944                    | (206,351)               |
| Prepaid expenses  | (16,275)                   | 19,226                  |
| Accounts payable and accrued expenses   | 25,473                     | 23,113                  |
| Awards payable  | 1,789,671                  | 820,330                 |
| Awards payable reserve  | (53,229)                   | 511,406                 |
| Harry M. Zweig Memorial Fund payable  | 53,171                     | 58,036                  |
| Postemployment benefits payable   | <u>33,301</u>              | <u>33,301</u>           |
| Net cash provided by operating activities   | <u><u>\$ 1,982,341</u></u> | <u><u>1,269,630</u></u> |

See accompanying notes to financial statements.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)

Notes to Financial Statements

December 31, 2014 and 2013

(1) Organization

The New York State Thoroughbred Breeding and Development Fund Corporation (the Fund) is a public benefit corporation organized pursuant to Sections 251 through 257 of the Racing, Pari-mutuel Wagering and Breeding Law (the Law) enacted by the New York State Legislature in 1973. The Fund is a component unit of the State of New York (the State) and is included in the State's Comprehensive Annual Financial Report of the Comptroller as a public benefit corporation.

(2) Summary of Significant Accounting Policies

(a) Basis of Presentation

The financial statements of the Fund have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing governmental accounting and financial reporting principles.

For the year ended December 31, 2013, the Fund adopted:

- GASB statement No. 65 "Items Previously Reported as Assets and Liabilities." This statement established accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets or liabilities.
- GASB Statement No. 69 - "Government Combinations and Disposals of Government Operations." This statement established accounting and financial reporting standards for government mergers, acquisitions and disposals. The statement requires disclosures to be made about government combinations and disposals of government operations to enable financial statement users to evaluate the nature and financial effect of those transactions. The requirements of this statement are effective for periods beginning after December 15, 2013, which is the fiscal year beginning January 1, 2014 for the Fund.
- GASB Statement No. 70 - "Accounting and Financial Reporting for Nonexchange Financial Guarantees." This standard improves the accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees. The statement requires a government that extends a nonexchange financial guarantee to recognize a liability when qualitative factors and historical data, if any, indicate that it is more likely than not that the government will be required to make a payment on the guarantee.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(2) Summary of Significant Accounting Policies, Continued

(b) Assets, Liabilities and Net Position

- Revenue receivable consists of handle, breakage, a percentage of Advanced Deposit Wagering (ADW), and a percentage of Video Lottery Terminal (VLT) revenue amounts and are reported at their outstanding unpaid principal balances. The Fund records revenue receivable at the estimated fair value, net of a reserve based upon the estimated collectibility.
- Retirement Plan - The Fund provides retirement benefits for its regular, full-time employees through contributions to the New York State Employees' Retirement System. The System provides various plans and options, some of which require employee contributions.
- The Fund expenses advertising and promotion costs as incurred. Advertising costs for the years ended December 31, 2014 and 2013 amounted to \$277,205 and \$340,886, respectively. Promotion costs for the years ended December 31, 2014 and 2013 were \$747,329 and \$503,603, respectively.

(c) Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosures at the date of these financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

(d) Subsequent Events

The Fund has evaluated subsequent events through the date of the report which is the date the financial statements were available to be issued.

(3) Cash and Equivalents and Investments

The Fund's investment policies are governed by New York State Statute. Fund monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Fund is authorized to use demand accounts, certificates of deposit and short-term U.S. Treasury bills or notes.

Collateral is required for demand deposits and certificates of deposit in an amount equal to or greater than the amount of all deposits not covered by federal deposit insurance. Obligations that may be pledged as collateral are outlined in chapter 623 of the laws of the State of New York.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(3) Cash and Equivalents and Investments, Continued

Custodial Credit Risk - This is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. As noted above, by State statute, all deposits in excess of FDIC insurance coverage must be collateralized. As of December 31, 2014 and 2013, all uninsured bank deposits were fully collateralized with securities held by the pledging financial institution's trust department or agent as part of the collateral used to secure all the institution's deposits from the State of New York.

(4) Receipt and Distribution of Revenue and Basis of Net Position

New York State Racing, Pari-Mutuel Wagering and Breeding law (the Law), Section 254, provides for Fund revenues from New York on-track and off-track thoroughbred handle and breakage from regional off-track betting wagers as well as from Video Lottery Terminal (VLT) gaming devices at Finger Lakes Casino and Racetrack, and Resort World Casino New York City.

- Handle: Handle of one-half of one percent (.5%) of the regular, multiple, exotic and super exotic wagers are paid to the Fund. The Fund receives an additional two-tenths of 1% (.2%) of live racing handle only at New York Racing Association (NYRA) tracks. However, under Section 905(4) of the Law, when out-of-state track retention rates vary from New York State retention rates, entities are entitled to pro-rate the difference. This reduces the overall handle received by the Fund to less than .5%. "Special Event" races, which include the Kentucky Derby, the Preakness and the Breeder's Cup, generate handle of one-half of one percent (.5%), as specified in Section 904 of the Law, with NYRA paying an additional .2%.
- Breakage: Twenty percent of New York State off-track betting breakage from bets on harness races and fifty percent on all other races is paid to the Fund and to the Agriculture and New York State Horse Breeding Development Fund; the Fund receives one half of such payments.
- VLT: Since 2004, the Fund has received revenue from VLT devices at Finger Lakes Gaming and Racetrack under a contractual agreement expiring in 2015. Upon expiration of the contract, this revenue source will continue by statute but be reduced to 1.25% of Net Win. In 2011, the Fund began to receive VLT device revenue from Resorts World Casino - New York City at the Aqueduct Racetrack at the rate of 1% of Net Win. This increased to 1.25% in October of 2012, and to 1.5% in October 2013.
- Effective January 1, 2014, New York State Racing, Pari-Mutuel Wagering and Breeding law, Section 115-b, provides for Fund revenues generated from out of state ADW handle from New York State residents.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(4) Receipt and Distribution of Revenue and Basis of Net Position, Continued

Moneys received by the Fund are disposed and distributed, and the Fund's net asset amount is maintained, in accordance with the Law, Section 254. The Fund is authorized to dispose and distribute the moneys received by it for the following purposes and no other:

- Awards: An amount as determined by the Fund but not in excess of: (a) 43% as awards to breeders of New York-breds finishing first, second, third and fourth in races, (b) 33% as awards to owners of New York-breds finishing first, second, third and fourth in open races, (c) 15% as awards to stallion owners, whose New York stallions have sired New York-breds finishing first, second, third and fourth in races. However, the Fund, with two-thirds vote of its Board of Directors, may increase these awards up to but not in excess of (a) 65% as awards to breeders, (b) 40% as awards to owners and (c) 20% as awards to stallion owners. On August 16, 2008 the Board approved a motion to limit the distribution of monies to first, second and third place finishing New York-breds effective September 1, 2008.
- Purse: An amount as determined by the Fund but not in excess of 44% to provide purse moneys for races exclusively for New York-breds, of which 40% is to be paid to a franchised corporation (NYRA) and 60% to Finger Lakes Casino and Racetrack. In addition, 75% of in-state breakage revenue is to be provided to Finger Lakes Casino and Racetrack for purse enrichment.
- Promotion: Up to 6% to advance and promote breeding and raising of thoroughbreds in New York. This cap will be decreased to 5% as of October 28, 2015.
- Administration: Up to 5% for the administration and management of the Fund. This cap will be decreased to 4% as of October 28, 2015.
- Equine research: An amount equal to 2% thereof for the promotion of equine research.
- At the end of any calendar year, any Fund moneys on hand in excess of \$75,000 shall be remitted to and vested in the State or the contributing Off-Track Betting Corporations.

Distribution of awards and purses is as follows:

|                  | <u>2014</u>          | <u>2013</u>       |
|------------------|----------------------|-------------------|
| Breeder awards   | \$ 12,823,774        | 11,263,094        |
| Stallion awards  | 3,031,327            | 2,789,603         |
| Owner awards     | 1,968,200            | 1,791,964         |
| FLRA breakage    | 135,692              | 135,623           |
| Purse enrichment | <u>2,000,000</u>     | <u>1,533,446</u>  |
|                  | \$ <u>19,958,993</u> | <u>17,513,730</u> |

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(4) Receipt and Distribution of Revenue and Basis of Net Position, Continued

The awards payable reserve represents the retention of 10% of awards due as established in accordance with Fund policy plus the 16% supplemental award payment of approximately \$2.5 million authorized in 2014. This reserve is paid out subsequent to year end.

(5) Investment Policy

The Fund's investment policy requires that all funds available for investment be deposited in interest-bearing accounts or fully secured certificates of deposit with New York State banks for the shortest possible terms and at the highest available interest rates, or in United States Treasury short-term bills or notes at the highest available rate. As of December 31, 2014 and 2013, the Fund maintained available funds in interest bearing checking accounts, since the rate of return was comparable to short-term Treasury bills.

(6) Harry M. Zweig Memorial Fund

By law, 2% of operating revenue accruing to the Fund is to be used for the promotion of equine research through a fund of a land grant university within New York State. The Harry M. Zweig Memorial Fund of Cornell University was established for this purpose.

(7) Pension Plan

(a) Plan Description

The Fund participates in the New York State and Local Employees' Retirement System (ERS or the System) cost sharing multiple employer retirement system. The System provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the System. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the System and for custody and control of their funds. The System issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, New York 12244.

(b) Funding Policy

The System is noncontributory except for employees who joined the System after July 27, 1976 and prior to January 1, 2010, who have less than ten years of service or membership, are required to contribute 3% of their salary throughout their active membership. Employees who joined on or after January 1, 2010 and before April 1, 2012 are required to contribute 3.5% throughout their active membership. Those joining

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(7) Pension Plan, Continued

(b) Funding Policy, Continued

on or after April 1, 2012 are required to contribute between 3% and 6%, dependent upon their salary, for their entire working career. Additionally, members who meet certain eligibility requirements will receive one month additional service credit for each completed year of service up to a maximum of two additional years of service credit.

Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employees to the pension accumulation fund. Since 1989, the Systems' billings have been based in Chapter 62 of the Laws of 1989 of the State of New York. This legislation requires participating employers to make payments on a current basis. The Board is required to contribute at an actuarially determined rate. The rate billed by the Comptroller for ERS during the year ended December 31, 2014 is based on covered payroll with rates ranging from 10.8% to 20.1%. The required contributions for the current and preceding two years were:

| <u>Year</u> | <u>Contribution</u> |
|-------------|---------------------|
| 2014        | \$ 37,768           |
| 2013        | 48,034              |
| 2012        | 65,750              |

The Fund's contributions made to the System were equal to 100 percent of the contributions required for each year.

(8) Postemployment Benefits Other Than Pensions

In addition to providing retirement benefits, the Fund provides continuation of medical coverage for employees that retire no earlier than age 62 or have at least twenty years of credited State service or are vested in the retirement system plan with ten years of credited service. The Fund will also provide coverage in the event of early retirement if the employee qualifies for a State disability pension. The Fund contributes 75% of costs for an individual policy and 35% of the difference between the cost of family and individual coverage. Surviving spouses of retired employees with at least ten years service are also eligible for continued health insurance coverage subject to a 25% co-pay.

The Fund has implemented the accounting and disclosure requirements of GASB Statement No. 45, - "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions" effective for its fiscal year beginning January 1, 2007. The Fund previously did not record any liability for retiree health benefits as required by GASB Statement No. 45.



NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(8) Postemployment Benefits Other Than Pensions, Continued

The schedule of funding progress on page 18 presents multiyear trend information that is useful in determining whether the actuarial value of plan assets is increasing or decreasing over time relative to the accrued actuarial liability. The projections of benefits are based upon the types of benefits provided under the substantive plan at the valuation date. The actuarial calculations reflect a long-term perspective: actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The number of participants as of January 1, 2014 and 2013 was as follows:

|                   | <u>2014</u> | <u>2013</u> |
|-------------------|-------------|-------------|
| Active employees  | 4           | 5           |
| Retired employees | 5           | 4           |
| Spouses covered   | <u>1</u>    | <u>1</u>    |
| Total             | <u>10</u>   | <u>10</u>   |

Funding Policy - The Fund currently pays for postemployment health care benefits on a pay-as-you-go basis. These financial statements assume that pay-as-you-go funding will continue.

|   | <u>2014</u>      | <u>2013</u>     |
|---|------------------|-----------------|
| <u>Annual OPEB Cost at December 31, 2014 and 2013</u> |                  |                 |
| Normal cost   | \$ 52,436        | 52,436          |
| Interest  | <u>109</u>       | <u>109</u>      |
| Total normal cost                                     | 52,545           | 52,545          |
| Amortization of unfunded actuarial accrued liability  | <u>45,700</u>    | <u>45,700</u>   |
| Annual required contribution                          | 98,245           | 98,245          |
| Adjustment to annual required contribution            | <u>(28,417)</u>  | <u>(28,417)</u> |
| Total annual OPEB cost                                | \$ <u>69,828</u> | <u>69,828</u>   |

Reconciliation of net OPEB obligation at December 31, 2014 and 2013

|  |                   |                 |
|--|-------------------|-----------------|
| Net OPEB obligation at beginning of year | \$ 524,687        | 491,386         |
| Annual OPEB cost                         | 69,828            | 69,828          |
| Contributions                            | <u>(36,527)</u>   | <u>(36,527)</u> |
| Net OPEB obligation at end of year       | \$ <u>557,988</u> | <u>524,687</u>  |

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(8) Postemployment Benefits Other Than Pensions, Continued

Actuarial methods and assumptions - The valuation of the postretirement healthcare benefits involves estimates and assumptions about the probability of events occurring far into the future. Examples are assumptions about future employment, mortality, and the health care cost trend. Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of valuation and on the pattern of cost sharing between the Fund and plan participants. Calculations reflect a long-term perspective, so methods and assumptions used include techniques that are designed to reduce short-term volatility.

Projections assume a closed group population (i.e. no new hires), pay-as-you-go contributions and a 4% annual rate of investment return for both 2014 and 2013. Also, projections assume that 100% of future contingent eligible participants will receive the healthcare benefits at their full eligibility age, or current age if later.

The amortization cost for the initial unfunded actuarial liability is a level dollar amount for a period of 30 years, 23 years of which remain at December 31, 2014. Some of the more significant assumptions used in the calculation are as follows:

|                                   | <u>2014</u> | <u>2013</u> |
|-----------------------------------|-------------|-------------|
| Funding interest rate             | 4.0%        | 4.0%        |
| Trend rate                        | 5.7%        | 5.7%        |
| Ultimate trend rate               | 4.2%        | 4.2%        |
| Year ultimate trend rate rendered | 2015/2015   | 2015/2015   |
| The remaining amortization period | 23 years    | 24 years    |

(9) Concentration of Risk - Long-Term Receivable and Payable

In 2011, Suffolk OTB sought protection from its creditors with the filing of a petition for bankruptcy in the Eastern District of New York under Chapter Nine of the U.S. Bankruptcy Code. In October 2014, the Suffolk OTB creditors were asked to vote on accepting a plan of repayment. The results of this vote remain uncertain.

Under the terms of the filing, Suffolk OTB was able to delay payment on debts owed as of the filing date while continuing to make payments on all debts incurred from that date forward. Amounts due and owing to the Fund from the OTB at the time of the filing included Handle and Breakage totaling \$56,243 and \$74,031 for 2012 and 2011, respectively. Although protected by Schedule F - Creditors Holding Unsecured Non-priority Claims in the 2012 filing, the Fund fully allowed for the non-collectability of these amounts in its 2012 financial statements.

Suffolk OTB accounted for \$509,500 and \$528,360 or 2.3% and 2.7% of the total operating revenue reported by the Fund for the years ended December 31, 2014 and 2013, respectively.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Notes to Financial Statements, Continued

(10) Contingency

Beginning February 1, 2013, the Fund came under the umbrella of the new Gaming Commission of the State of New York. It is anticipated that this reorganization will not significantly impact the Fund's mission or revenue sources. In response to this legislation, the Fund relocated its operations to the New York State Gaming Commission building in Schenectady, New York, during December 2012.

(11) Legal Proceedings and Claims

In the ordinary course of business, the Fund may be subject to certain legal proceedings and claims. For any actions that are not otherwise covered by liability insurance, management believes that the resulting outcome of any such actions will not have a material adverse effect on the financial condition or results of operations of the Fund. In addition, when a loss contingency becomes probable, management establishes reserves on the books and records of the relevant entity.

(12) Accounting Standards Issued But Not Yet Implemented

- GASB Statement No. 68 - "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27" and GASB Statement No. 71 - "Pension Transition for Contributions Made Subsequent to the Measurement Date" replaces existing standards of accounting and financial reporting for pension plans that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. The statements establish standards for measuring and recognizing liabilities, deferred outflows of resources and deferred inflows of resources, and expense/expenditures. The requirements of these statements are effective for periods beginning after June 15, 2014, which is the fiscal year beginning January 1, 2015 for the Fund. These statements are being evaluated for their effect on the financial statements of the Fund.
- GASB Statement No. 72 - "Fair Value Measurement and Application." This statement, which was issued in February 2015, provides guidance regarding accounting and financial reporting issues related to fair value measurements for certain investments and disclosures related to fair value measurements. The requirements of this statement are effective for periods beginning after June 15, 2015, which is the fiscal year beginning January 1, 2016 for the Fund. The statement is being evaluated for its effect on the financial statements of the Fund.

NEW YORK STATE THOROUGHBRED BREEDING  
AND DEVELOPMENT FUND CORPORATION  
(A Component Unit of the State of New York)  
Required Supplementary Information  
Schedule of Funding Progress for Other Postemployment Benefits (OPEB)

|                           | Actuarial                  |                              |                               |                         |                            | Unfunded<br>liability as a<br>percentage of<br><u>covered payroll</u> |
|---------------------------|----------------------------|------------------------------|-------------------------------|-------------------------|----------------------------|---|
| <u>Valuation<br/>date</u> | <u>Value of<br/>assets</u> | <u>Accrued<br/>liability</u> | <u>Unfunded<br/>liability</u> | <u>Funded<br/>ratio</u> | <u>Covered<br/>payroll</u> |   |
| 1/1/2014                  | \$ -                       | 819,118                      | 819,118                       | 0%                      | N/A                        | N/A   |
| 1/1/2013                  | -                          | 819,118                      | 819,118                       | 0%                      | N/A                        | N/A   |
| 1/1/2012                  | -                          | 766,278                      | 766,278                       | 0%                      | N/A                        | N/A   |

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS

The Board of Directors  
New York State Thoroughbred Breeding  
and Development Fund Corporation:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the New York State Thoroughbred Breeding and Development Fund Corporation (the Fund), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements, and have issued our report thereon dated March 13, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Fund's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Toski & Co., CPAs, P.C.

Williamsville, New York  
March 13, 2015

INDEPENDENT ACCOUNTANTS' REPORT ON  
INVESTMENT PROGRAM COMPLIANCE

The Board of Directors  
New York State Thoroughbred Breeding  
and Development Fund Corporation:

Report on Investment Program Compliance

We have audited the New York State Thoroughbred Breeding and Development Fund Corporation's (the Fund) compliance with the types of compliance requirements described in the Section 201.3 of Title Two of the Official Compilation of Codes, Rules, and Regulations of the State of New York related to its investment program during the year ended December 31, 2014.

Management's Responsibility

Management is responsible for compliance with the requirements of Section 201.3 of Title Two of the Official Compilation of Codes, Rules, and Regulations of the State of New York related to its investment program.

Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for the Fund's investment program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the investment program occurred. An audit includes examining, on a test basis, evidence about the Fund's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the investment program. However, our audit does not provide a legal determination of the Fund's compliance.

Opinion on Investment Program

In our opinion, the Fund complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its investment program for the year ended December 31, 2014.

## Report on Internal Control Over Compliance

Management of the Fund is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Fund's internal control over compliance with the types of requirement that could have a direct and material effect on the investment program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the investment program and to test and report on internal control over compliance in accordance with Section 201.3 of Title Two of the Official Compilation of Codes, Rules, and Regulations of the State of New York, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Section 201.3 of Title Two of the Official Compilation of Codes, Rules, and Regulations of the State of New York. Accordingly, this report is not suitable for any other purpose.

Toski & Co., CPAs, P.C.

Williamsville, New York  
March 13, 2015