

# **NEW YORK CITY WATER AND SEWER SYSTEM**

## **A COMPONENT UNIT OF THE CITY OF NEW YORK**

Combining Financial Statements  
(Together with Independent Auditors' Report)

Years Ended June 30, 2017 and 2016

**NEW YORK CITY WATER AND SEWER SYSTEM  
(A Component Unit of The City of New York)**

**COMBINING FINANCIAL STATEMENTS  
(Together with Independent Auditors' Report)**

**YEARS ENDED JUNE 30, 2017 AND 2016**

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## INDEPENDENT AUDITORS' REPORT

To the Members of the Joint Audit Committee of the  
New York City Municipal Water Finance Authority and  
New York City Water Board

We have audited the accompanying combining financial statements of the New York City Municipal Water Finance Authority and the New York City Water Board, which collectively comprise the New York City Water and Sewer System (the "System"), a component unit of The City of New York, which comprise the combining statements of net position (deficit) as of June 30, 2017 and 2016, and the related combining statements of revenues, expenses and changes in net position and cash flows for the years then ended, and the related notes to the combining financial statements.

### *Management's Responsibility for the Combining Financial Statements*

Management is responsible for the preparation and fair presentation of these combining financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the combining financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express an opinion on these combining financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the combining financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the combining financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the combining financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the combining financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the combining financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## ***Opinion***

In our opinion, the combining financial statements referred to above present fairly, in all material respects, the financial position of the New York City Municipal Water Finance Authority and the New York City Water Board as of June 30, 2017 and 2016, and the changes in their financial position and their cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Emphasis of Matter***

As discussed in Note 2, the System has restated its combining financial statements as of and for the year ended June 30, 2016 during the current year to retroactively implement Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

## ***Other Matters***

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 13, the schedule of changes for total OPEB liability and related ratios on page 65, the schedule of the Authority's proportionate share of the net pension liability on page 66, and the schedule of the Authority's pension contributions on page 67 be presented to supplement the basic combining financial statements. Such information, although not a part of the basic combining financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic combining financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic combining financial statements, and other knowledge we obtained during our audits of the basic combining financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



New York, NY  
October 23, 2017

**M A R K S   P A N E T H**

ACCOUNTANTS & ADVISORS

## **NEW YORK CITY WATER AND SEWER SYSTEM**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**

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#### **Overview of the Financial Statements**

The following is an overview of the financial activities of the New York City Water and Sewer System (the "System") for the fiscal years ended June 30, 2017 and 2016. The System is a joint operation consisting of two legally separate and independent entities, the New York City Municipal Water Finance Authority (the "Authority") and the New York City Water Board (the "Water Board"). The System is a component unit of The City of New York ("The City").

The financial statements consist of four parts (1) management's discussion and analysis (this section), (2) the financial statements, (3) the notes to the financial statements and (4) required supplementary information.

The basic financial statements of the System, which include the combining statements of net position (Deficit), the combining statements of revenues, expenses and changes in net position (deficit) and the combining statements of cash flows, are presented for the purposes of displaying entity-wide information in accordance with Governmental Accounting Standards Board ("GASB") requirements. These financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Accordingly, revenue is recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

# NEW YORK CITY WATER AND SEWER SYSTEM

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

### Financial Analysis and Results of Operations

The following summarizes the activities of the System for the fiscal years 2017, 2016, and 2015 (in thousands):

		<u>Restated</u>		<u>Variance</u>	
	2017	2016	2015	2017 v 2016	2016 v 2015
<b>REVENUES:</b>					
Operating revenue:					
Water supply and distribution	\$ 1,407,328	\$ 1,431,148	\$ 1,382,189	\$ (23,820)	\$ 48,959
Sewer collection and treatment	2,237,652	2,275,524	2,197,679	(37,872)	77,845
Bad debt expense	(2,620)	(4,467)	(23,301)	1,847	18,834
Other operating revenues	186,355	185,793	211,267	562	(25,474)
Total operating revenues	3,828,715	3,887,998	3,767,834	(59,283)	120,164
Non-operating revenue:					
Subsidy income	166,715	164,502	163,655	2,213	847
Investment income	4,178	53,322	22,426	(49,144)	30,896
Total non-operating revenues	170,893	217,824	186,081	(46,931)	31,743
Total revenues	3,999,608	4,105,822	3,953,915	(106,214)	151,907
<b>EXPENSES:</b>					
Operations and maintenance	1,385,446	1,297,294	1,439,415	88,152	(142,121)
Other operating expenses	56,116	16,546	77,717	39,570	(61,171)
Administration and general	50,749	61,335	55,865	(10,586)	5,470
Depreciation expense	929,183	918,950	1,023,906	10,233	(104,956)
Capital distribution	45,789	11,082	25,337	34,707	(14,255)
Net loss on retirement and impairment of capital assets	44,452	4,488	2,334	39,964	2,154
Interest expense/cost of issuance	1,171,594	1,195,773	1,264,538	(24,179)	(68,765)
Total expenses	3,683,329	3,505,468	3,889,112	177,861	(383,644)
Net gain (loss) before capital contributions	316,279	600,354	64,803	(284,075)	535,551
CAPITAL CONTRIBUTIONS	6,225	4,060	223,791	2,165	(219,731)
CHANGE IN NET POSITION (DEFICIT)	322,504	604,414	288,594	(281,910)	315,820
NET POSITION (DEFICIT) - Beginning	733,748	129,793	(158,801)	603,955	288,594
RESTATEMENT OF BEGINNING NET POSITION (DEFICIT)	-	(459)	-	459	(459)
NET POSITION (DEFICIT) - Ending	\$ 1,056,252	\$ 733,748	\$ 129,793	\$ 322,504	\$ 603,955

## NEW YORK CITY WATER AND SEWER SYSTEM

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

#### *Operating Revenue*

##### **2017-2016**

Operating revenues decreased by \$59.3 million or 1.5% largely due to a 1.8% decrease in consumption compared to fiscal year 2016.

##### **2016-2015**

Operating revenues increased by \$120 million or 3.2% largely due to a rate increase of 2.97%.

#### *Other Operating Revenue*

The following summarizes other operating revenues for fiscal years 2017, 2016, and 2015 (in thousands):

					Variance	
	2017	2016	2015	2017 v 2016	2016 v 2015	
Upstate water fees	\$ 85,410	\$ 85,221	\$ 78,427	\$ 189	\$ 6,794	
Late payment fees	45,859	53,716	55,079	(7,857)	(1,363)	
Change in residual interest in sold liens	2,274	1,737	5,479	537	(3,742)	
Release of escrow/legal settlement	-	-	33	-	(33)	
Program revenue	-	-	2,700	-	(2,700)	
Connection fees and permits	19,979	17,204	17,551	2,775	(347)	
Rebate of base rental payment	-	-	28,043	-	(28,043)	
Service line protection program	32,833	27,915	23,955	4,918	3,960	
<b>Total other operating revenues</b>	<b>\$ 186,355</b>	<b>\$ 185,793</b>	<b>\$ 211,267</b>	<b>\$ 562</b>	<b>\$ (25,474)</b>	

##### **2017-2016**

Upstate water fees remained constant from fiscal year 2016 to fiscal year 2017. There was no rate increase in fiscal year 2017 and water usage increased slightly.

Late payment fees decreased by \$7.9 million or 14.6% compared to fiscal year 2016. This amount fluctuates depending on the timeliness of customer payments. In fiscal year 2017, collection improved along with a mid-year reduction on the interest rate charged for outstanding balances, a decrease from 9 percent to 6 percent.

The change in residual interest in sold liens increased by \$0.5 million or 3.1% compared to fiscal year 2016. This was due to more residual liens from previous lien sales residing with the lien servicer.

The amounts received for the service line protection program increased by \$4.9 million. The number of effective policies steadily increased from approximately 220,000 on July 1, 2016, to approximately 254,000 by the end of fiscal year 2017.

## NEW YORK CITY WATER AND SEWER SYSTEM

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

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#### 2016-2015

Upstate water fees increased by \$6.8 million or 8.7% compared to fiscal year 2015. This was due to an increase in the wholesale rates in fiscal year 2016 of 9.87% for the quantity of water the upstate customers are entitled to by law and an increase of 2.97% for consumption in excess of the entitlement quantity.

Late payment fees decreased by \$1.4 million or 2.5%. This amount fluctuates depending on the timeliness of customer payments.

The change in residual interest in sold liens decreased by \$3.7 million or 68.3% compared to fiscal year 2015. This was due to fewer residual liens from previous lien sales residing with the lien servicer.

Rental rebate decreased by \$28 million compared to fiscal year 2015. In fiscal year 2016, the City eliminated the rental rebate and instead reduced the charge for the base rental payment owed by the System.

The amounts received for the service line protection program increased by \$4.0 million. The number of effective policies steadily increased from approximately 179,000 on July 1, 2015, to approximately 220,000 by the end of fiscal year 2016.

#### *Investment Income (Non-Operating Revenue)*

#### 2017-2016

Investment income decreased by \$49.1 million compared to fiscal year 2016. This is due to (a) The Water Board investment income that decreased by \$4.9 million due to realized losses on securities purchased and lower interest rates on investment balances held at the institutions and (b) the Authority's \$25.0 million of unrealized loss on investments, of which \$20.6 million relates to Forward Purchase Agreements ("FPA"), and arbitrage rebate payments of approximately \$14.3 million in fiscal year 2017. Excluding the unrealized loss on investments, the arbitrage rebate payments and the arbitrage accruals, investment income increased by \$9.9 million.

#### 2016-2015

Investment income increased by \$30.9 million or 137.8% compared to fiscal year 2015. This was largely due to (a) The Water Board investment income that increased by \$4.9 million due to higher interest rates on higher investment balances held at the institutions and (b) the Authority's \$22.0 million of unrealized gain on investments, of which \$18.6 million was related to Forward Purchase Agreements ("FPA").

#### *Interest Expense (Non-Operating Expense)*

#### 2017-2016

Interest expense decreased by \$29.6 million, which was offset by a \$5.4 million increase in cost of issuance expense when compared to fiscal year 2016. The decrease was primarily due to the refunding of higher interest rates bonds with lower interest rate bonds.



## **NEW YORK CITY WATER AND SEWER SYSTEM**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)**

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#### **2016-2015**

Interest expense decreased by \$68.8 million compared to fiscal year 2015. The greater part of the decrease relates to the cash defeasance of bonds that resulted in an accounting loss of approximately \$60 million in fiscal year 2015; whereas, in fiscal year 2016, the accounting loss was only \$22 million. The decrease was also due to the refunding of higher interest rates bonds with lower interest rate bonds.

#### *Operating Expenses*

#### **2017-2016**

Total operations and maintenance expenses increased by approximately \$88.2 million or 6.8%. This increase was mainly due to the following: costs associates with dredging of the Flushing Bay, increased cost of sludge disposal, and increased costs associated with wastewater treatment.

Administrative and general expenses decreased by \$11.0 million or 18.0% compared to fiscal year 2016 mainly due to decreased Water Board accrued expenses and consulting fees. The Authority's administrative and general expenses decreased marginally in fiscal year 2017.

#### **2016-2015**

Total operations and maintenance expenses decreased by \$142.1 million or 9.9%. This decrease is due primarily to a write-down of \$96.6 million of accrued personal service expenses and a decrease of \$67.9 million in the base rental payment, which was offset by an increase in other expenses by \$22.4 million.

Administrative and general expenses increased by \$5.9 million or 10.6% compared to fiscal year 2015. Most of the increase is related to arbitrage rebate paid to the Internal Revenue Service for the investments of the Authority's bond proceeds.

#### *Other Operating Expenses*

#### **2017-2016**

Other operating expenses increased by \$39.6 million compared to fiscal year 2016. In fiscal year 2016, there was a write down of \$46.5 million of pollution remediation obligations. In fiscal year 2017, there was no write down to offset expenses.

#### **2016-2015**

Other operating expenses decreased by \$61.2 million or 78.7% compared to fiscal year 2015. In fiscal year 2016, there were gross other operating expenses of \$63.1 million; however, there was a write down of \$46.5 million of pollution remediation obligations that were accrued in prior years, mainly for the Newtown Creek South Battery upgrade and Paerdegat Ecology Park. These remediations were completed in fiscal year 2016 and the initial cost estimates had been greater than actual expenses and were not revised until the close-out of the projects.

## NEW YORK CITY WATER AND SEWER SYSTEM

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

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#### *Non-Operating Expenses*

##### **2017-2016**

Net loss on retirement and impairment of capital assets increased by \$40.0 million due to the disposition of assets with carrying values greater than those in fiscal year 2016.

##### **2016-2015**

Net loss on retirement and impairment of capital assets increased by \$2.2 million due to the disposition of assets with carrying values greater than those in fiscal year 2015.

#### *Change in Net Position (Deficit)*

##### **2017-2016**

The change in net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, and capital contributions. The variance in the change in net position (deficit) decreased by \$281.5 million in fiscal year 2017.

##### **2016-2015**

The change in net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, and capital contributions. The variance in the change in net position (deficit) increased by \$315.4 million in fiscal year 2016.

#### *Ending Net Position (Deficit)*

##### **2017-2016**

The ending net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, capital contributions, and beginning balance of net position. Ending net position (deficit) increased by \$322.5 million in fiscal year 2017.

##### **2016-2015**

The ending net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, capital contributions, and beginning balance of net position. Ending net position (deficit) increased by \$604 million in fiscal year 2016.

# NEW YORK CITY WATER AND SEWER SYSTEM

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

The following is a summary of the System's assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position (deficit) as of June 30 (in thousands):

		<u>Restated</u>		<u>Variance</u>	
	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2017 v 2016</u>	<u>2016 v 2015</u>
Current assets	\$ 3,497,079	\$ 3,185,052	\$ 3,140,067	\$ 312,027	\$ 44,985
Residual interest in sold liens	75,607	73,333	71,596	2,274	1,737
Capital assets	<u>29,536,272</u>	<u>29,065,790</u>	<u>28,664,121</u>	<u>470,482</u>	<u>401,669</u>
Total assets	<u>33,108,958</u>	<u>32,324,175</u>	<u>31,875,784</u>	<u>784,783</u>	<u>448,391</u>
Deferred outflows of resources:					
Deferred outflows from hedging	100,438	142,802	103,182	(42,364)	39,620
Deferred outflows from pension	<u>(184)</u>	<u>275</u>	<u>105</u>	<u>(459)</u>	<u>170</u>
Total deferred outflows of resources	<u>100,254</u>	<u>143,077</u>	<u>103,287</u>	<u>(42,823)</u>	<u>39,790</u>
Total assets and deferred outflows of resources	<u>\$ 33,209,212</u>	<u>\$ 32,467,252</u>	<u>\$ 31,979,071</u>	<u>\$ 741,960</u>	<u>\$ 488,181</u>
Current liabilities	\$ 1,369,149	\$ 1,285,910	\$ 1,702,560	\$ 83,239	\$ (416,650)
Long-term liabilities	<u>30,767,116</u>	<u>30,430,785</u>	<u>30,128,541</u>	<u>336,331</u>	<u>302,244</u>
Total liabilities	<u>32,136,265</u>	<u>31,716,695</u>	<u>31,831,101</u>	<u>419,570</u>	<u>(114,406)</u>
Deferred inflows of resources:					
Deferred inflows from pension	11	154	199	(143)	(45)
Deferred inflows from OPEB	291	8	-	283	8
Unamortized deferred bond refunding costs	<u>16,393</u>	<u>16,647</u>	<u>17,978</u>	<u>(254)</u>	<u>(1,331)</u>
Total deferred inflows of resources	<u>16,695</u>	<u>16,809</u>	<u>18,177</u>	<u>(114)</u>	<u>(1,368)</u>
Net position (deficit):					
Net investment in capital assets	(204,403)	(430,201)	(598,349)	225,798	168,148
Restricted for debt service	1,781,994	1,457,332	1,224,925	324,662	232,407
Restricted for operations and maintenance	237,746	250,447	226,383	(12,701)	24,064
Unrestricted (deficit)	<u>(759,085)</u>	<u>(543,830)</u>	<u>(723,166)</u>	<u>(215,255)</u>	<u>179,336</u>
Total net position (deficit)	<u>1,056,252</u>	<u>733,748</u>	<u>129,793</u>	<u>322,504</u>	<u>603,955</u>
Total liabilities, deferred inflows of resources, and net position (deficit)	<u>\$ 33,209,212</u>	<u>\$ 32,467,252</u>	<u>\$ 31,979,071</u>	<u>\$ 741,960</u>	<u>\$ 488,181</u>

## **NEW YORK CITY WATER AND SEWER SYSTEM**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)**

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#### **2017-2016**

Residual interest in sold liens receivable increased by \$2.3 million or 3.1% compared to fiscal year 2016 due to a new tax lien issued in fiscal year 2017.

Deferred outflows of resources from hedging decreased by \$42.4 million or 29.7% compared to fiscal year 2016 because of higher short-term interest rates on derivative instruments during fiscal year 2017.

Current liabilities increased by \$83.2 million or 6.5% compared to fiscal year 2016. This is due to an increase in current portion of Bonds Anticipation Notes payable offset by a decrease of \$200 million in outstanding commercial paper.

Long-term liabilities increased by \$336 million or 1.1% primarily due to the issuance of new debt for capital projects.

#### **2016-2015**

Residual interest in sold liens receivable increased by \$1.7 million or 2.4% compared to fiscal year 2015 due to a new tax lien issued in May 2016.

Deferred outflows of resources from hedging increased by \$39.6 million or 38.4% compared to fiscal year 2015. This is due to lower interest rates on derivative instruments.

Current liabilities decreased by \$417 million or 24.5% compared to fiscal year 2015. This is primarily due to a decrease of \$400 million in issued commercial paper.

Long-term liabilities increased by \$302 million or 1.0% primarily due to the issuance of new debt for capital projects.

#### **Capital Assets**

The System's capital assets include buildings, equipment, vehicles, water supply and wastewater treatment systems, and water distribution and sewage collection systems, as well as utility construction.

The Authority issues debt to pay for the capital improvements to the System and related costs. Costs related to the System's filtration avoidance determination, including land acquisition in the upstate watershed and certain costs associated with pollution remediation, are financed with debt but are not recorded as System assets on the balance sheet. The cumulative amount of expenses not capitalized as assets as of June 30, 2017 was \$1.4 billion. These costs or distributions are expensed in the System's combining statements of revenues, expenses, and changes in net position (deficit) in the years incurred. The land purchased is granted to The City and becomes The City's capital asset because it is not subject to the method of capitalization under which the System reports its capital assets.

## NEW YORK CITY WATER AND SEWER SYSTEM

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

Capital assets as of June 30, are detailed as follows (in thousands):

	2017	2016	2015	Variance	
				2017 v 2016	2016 v 2015
Nondepreciable assets -					
Utility construction in progress	\$ 5,475,307	\$ 5,227,182	\$ 4,558,225	\$ 248,125	\$ 668,957
Utility plant in service:					
Buildings	34,937	34,877	34,877	60	-
Machinery and Equipment	3,940,876	3,826,694	3,774,428	114,182	52,266
Vehicles	246,899	292,404	291,345	(45,505)	1,059
Water supply and distribution and wastewater treatment and sewage collection systems	33,670,666	32,661,550	32,075,316	1,009,116	586,234
Total utility plant in service	37,893,378	36,815,525	36,175,966	1,077,853	639,559
Less accumulated depreciation for:					
Buildings	(26,455)	(25,140)	(23,822)	(1,315)	(1,318)
Machinery and Equipment	(1,872,243)	(1,641,501)	(1,412,576)	(230,742)	(228,925)
Vehicles	(94,025)	(128,549)	(121,113)	34,524	(7,436)
Water supply and distribution and wastewater treatment and sewage collection systems	(11,839,690)	(11,181,727)	(10,512,559)	(657,963)	(669,168)
Total accumulated depreciation	(13,832,413)	(12,976,917)	(12,070,070)	(855,496)	(906,847)
Total utility plant in service - net	24,060,965	23,838,608	24,105,896	222,357	(267,288)
Total capital assets - net	\$ 29,536,272	\$ 29,065,790	\$ 28,664,121	\$ 470,482	\$ 401,669

### 2017-2016

The increase in the System's capital assets, net of depreciation during fiscal year 2017 was \$470 million or 1.6%. Additions to utility construction in progress for fiscal year 2017 were \$248 million. Total gross additions to utility construction in progress were \$1.4 billion, less deletions for fiscal year 2017 of \$1.2 billion. The System completed and placed in service over \$286 million of sewage treatment projects, \$352 million of water distribution capital projects, installed and upgraded over \$303 million sewage pipes, and \$108 million water pipes throughout the five boroughs of New York City. The System also completed numerous other projects.

## NEW YORK CITY WATER AND SEWER SYSTEM

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

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#### 2016-2015

The increase in the System's capital assets, net of depreciation during fiscal year 2016 was \$402 million or 1.4%. Additions to utility construction in progress for fiscal year 2016 were \$669 million. Total gross additions to utility construction in progress were \$1.3 billion, less deletions for fiscal year 2016 of \$656.2 million. The System completed and placed in service over \$180 million of sewage treatment and water distribution capital projects, installed and upgraded over \$150 million sewage and water pipes throughout the five boroughs of New York City, and completed numerous other projects.

#### Debt Administration

The debt program of the Authority includes commercial paper and long-term debt issued to the public, and Bond Anticipation Notes ("BANs"), and interest-subsidized bonds issued through the New York State Environmental Facilities Corporation ("EFC"). The commercial paper program and BANs are interim financing instruments. Traditionally, they have been the main source of funds used to reimburse The City for payments made for water and sewer projects. The Authority periodically issues long-term debt to retire outstanding commercial paper and subsidized debt through EFC to retire BANs. From time to time, the Authority issues long-term bonds to pay for water and sewer projects foregoing the interim borrowing. The Authority also periodically issues refunding bonds to refinance higher coupon debt. See Note 9 Short-Term Debt and Note 10 Long-Term Debt for further details.

At June 30, 2017, the total outstanding debt of the System was \$31.3 billion, of which \$359.4 million was outstanding BANs issued to EFC, \$29.7 billion consisted of adjustable and fixed-rate bonds maturing in varying installments through 2053, and the remaining \$1.2 billion was the net premium on bonds.

The total outstanding long-term debt including current portion at June 30, 2017 was as follows (in thousands):

<b>Issue Date</b>	<b>Principal Outstanding <sup>1</sup></b>
2017	\$ 2,935,323
2016	2,360,570
2015	3,166,815
2014	2,713,446
2013	2,270,625
2012 and prior	<u>16,583,619</u>
Total long-term debt	<u>\$ 30,030,398</u>

<sup>1</sup> Principal outstanding does not including premium or discount on bonds.

In fiscal year 2017, the Authority issued \$1.6 billion of water and sewer system revenue bonds, including \$480.4 million of refunding bonds and \$1.2 billion of new money bonds. Additionally, the Authority also issued \$1.2 billion of water and sewer system revenue bonds through EFC, including \$629.4 million of refunding bonds and \$569.4 million of new money bonds. The Authority used new money bond proceeds to finance capital improvements to the System, to provide long-term financing of commercial paper notes and BANs that previously financed capital improvements to the System, and to pay for bond issuance costs.

## **NEW YORK CITY WATER AND SEWER SYSTEM**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)**

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During fiscal year 2017, the Authority legally defeased \$782 million of outstanding bonds using current revenue. This resulted in an accounting gain of \$4.8 million that was included in interest expense and a gross debt service savings of \$1.5 billion.

See Note 10 for details on bond and BANs issuances and defeasances in fiscal year 2017.

#### **Request for Information**

This financial report is provided as an overview of the System's finances. Questions concerning any of the information in this report or requests for additional information should be directed to Investor Relations, New York City Municipal Water Finance Authority, 255 Greenwich Street, New York, New York 10007 or to [NYWInvestors@omb.nyc.gov](mailto:NYWInvestors@omb.nyc.gov).

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# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF NET POSITION (DEFICIT)

June 30, 2017

(in thousands)

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	New York City				Total
	Water Board	Municipal Water Finance Authority	Eliminations		
<b>CURRENT ASSETS:</b>					
Unrestricted cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	-
Restricted cash and cash equivalents	11,191	1,600,551	-	-	1,611,742
Restricted investments	237,341	876,126	-	-	1,113,467
Accrued interest and subsidy receivable	-	5,455	-	-	5,455
Accounts receivable:					
Billed - less allowance for uncollectable water and sewer receivables of \$384,895	404,669	-	-	-	404,669
Unbilled - less allowance for uncollectable water and sewer receivables of \$28,772	327,231	-	-	-	327,231
Receivable from The City of New York	34,515	-	-	-	34,515
<b>Total current assets</b>	<b>1,014,947</b>	<b>2,482,132</b>	<b>-</b>	<b>-</b>	<b>3,497,079</b>
<b>NON-CURRENT ASSETS:</b>					
Utility plant in service less accumulated depreciation of \$13,832,413	24,060,965	-	-	-	24,060,965
Utility plant construction	5,475,307	-	-	-	5,475,307
<b>Total capital assets</b>	<b>29,536,272</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>29,536,272</b>
Residual interest in sold liens	75,607	-	-	-	75,607
Revenue required to be billed by and received from the Board	-	12,113,674	(12,113,674)	-	-
<b>Total non-current assets</b>	<b>29,611,879</b>	<b>12,113,674</b>	<b>(12,113,674)</b>	<b>-</b>	<b>29,611,879</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>					
Deferred outflows of resources from hedging	-	100,438	-	-	100,438
Deferred outflows of resources from pension	-	(184)	-	-	(184)
<b>Total deferred outflows of resources</b>	<b>-</b>	<b>100,254</b>	<b>-</b>	<b>-</b>	<b>100,254</b>
<b>Total assets and deferred outflows of resources</b>	<b>\$ 30,626,826</b>	<b>\$ 14,696,060</b>	<b>\$ (12,113,674)</b>	<b>\$ -</b>	<b>\$ 33,209,212</b>
See notes to combining financial statements.					(Continued)



# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF NET POSITION (DEFICIT)

June 30, 2017

(in thousands)

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)	New York City			
	Water Board	Municipal Water Finance Authority	Eliminations	Total
<b>CURRENT LIABILITIES:</b>				
Accounts payable	\$ 3,252	\$ 16,555	\$ -	\$ 19,807
Interest payable	-	51,706	-	51,706
Revenue received in advance	69,561	-	-	69,561
Current portion of bonds and notes payable	-	632,921	-	632,921
Payable to The City of New York	-	525,138	-	525,138
Service credits on customer accounts	70,016	-	-	70,016
<b>Total current liabilities</b>	<b>142,829</b>	<b>1,226,320</b>	<b>-</b>	<b>1,369,149</b>
<b>LONG-TERM LIABILITIES:</b>				
Bonds and notes payable	-	30,633,829	-	30,633,829
Pollution remediation obligation	29,500	-	-	29,500
Interest rate swap agreement - net	-	100,438	-	100,438
Revenue requirements payable to the Authority	12,113,674	-	(12,113,674)	-
Net pension liability	-	828	-	828
Net OPEB liability	-	1,412	-	1,412
Other long-term liability	-	1,109	-	1,109
<b>Total long-term liabilities</b>	<b>12,143,174</b>	<b>30,737,616</b>	<b>(12,113,674)</b>	<b>30,767,116</b>
<b>Total liabilities</b>	<b>12,286,003</b>	<b>31,963,936</b>	<b>(12,113,674)</b>	<b>32,136,265</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unamortized deferred bond refunding costs	-	16,393	-	16,393
Deferred inflows from pension	-	11	-	11
Deferred inflows from OPEB	-	291	-	291
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>16,695</b>	<b>-</b>	<b>16,695</b>
<b>NET POSITION (DEFICIT):</b>				
Net investment in capital assets	29,536,273	(29,740,676)	-	(204,403)
Restricted for debt service	-	1,781,994	-	1,781,994
Restricted for operations and maintenance	237,746	-	-	237,746
Unrestricted (deficit)	(11,433,196)	10,674,111	-	(759,085)
<b>Total net position (deficit)</b>	<b>18,340,823</b>	<b>(17,284,571)</b>	<b>-</b>	<b>1,056,252</b>
<b>Total liabilities, deferred inflows of resources and net position (deficit)</b>	<b>\$ 30,626,826</b>	<b>\$ 14,696,060</b>	<b>\$ (12,113,674)</b>	<b>\$ 33,209,212</b>

See notes to combining financial statements.

(Concluded)

# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF NET POSITION (DEFICIT)

June 30, 2016

(in thousands) (RESTATED)

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	New York City				Total
	Water Board	Municipal Water Finance Authority	Eliminations		
<b>CURRENT ASSETS:</b>					
Unrestricted cash and cash equivalents	\$ 356	\$ -	\$ -	\$	356
Restricted cash and cash equivalents	132,658	1,481,701	-		1,614,359
Restricted investments	130,298	454,989	-		585,287
Accrued interest and subsidy receivable	-	6,096	-		6,096
Accounts receivable:					-
Billed - less allowance for uncollectable water and sewer receivables of \$381,318	444,613	-	-		444,613
Unbilled - less allowance for uncollectable water and sewer receivables of \$29,728	339,756	-	-		339,756
Receivable from The City of New York	194,362	-	-		194,362
Prepaid expense	-	223	-		223
<b>Total current assets</b>	<b>1,242,043</b>	<b>1,943,009</b>	<b>-</b>		<b>3,185,052</b>
<b>NON-CURRENT ASSETS:</b>					
Utility plant in service less accumulated depreciation of \$12,976,917	23,838,608	-	-		23,838,608
Utility plant construction	5,227,182	-	-		5,227,182
<b>Total capital assets</b>	<b>29,065,790</b>	<b>-</b>	<b>-</b>		<b>29,065,790</b>
Residual interest in sold liens	73,333	-	-		73,333
Revenue required to be billed by and received from the Board	-	13,232,545	(13,232,545)		-
<b>Total non-current assets</b>	<b>29,139,123</b>	<b>13,232,545</b>	<b>(13,232,545)</b>		<b>29,139,123</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>					
Deferred outflows of resources from hedging	-	142,802	-		142,802
Deferred outflows of resources from pension	-	275	-		275
<b>Total deferred outflows of resources</b>	<b>-</b>	<b>143,077</b>	<b>-</b>		<b>143,077</b>
<b>Total assets and deferred outflows of resources</b>	<b>\$ 30,381,166</b>	<b>\$ 15,318,631</b>	<b>\$ (13,232,545)</b>	<b>\$</b>	<b>32,467,252</b>

See notes to combining financial statements.

(Continued)

# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF NET POSITION (DEFICIT)

June 30, 2016

(in thousands) (RESTATED)

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)	New York City			
	Water Board	Municipal Water Finance Authority	Eliminations	Total
<b>CURRENT LIABILITIES:</b>				
Accounts payable	\$ 6,987	\$ 11,079	\$ -	\$ 18,066
Interest payable	-	49,745	-	49,745
Revenue received in advance	68,752	-	-	68,752
Commercial paper payable	-	200,000	-	200,000
Current portion of bonds and notes payable	-	378,028	-	378,028
Payable to The City of New York	-	498,330	-	498,330
Service credits on customer accounts	72,989	-	-	72,989
<b>Total current liabilities</b>	<b>148,728</b>	<b>1,137,182</b>	<b>-</b>	<b>1,285,910</b>
<b>LONG-TERM LIABILITIES:</b>				
Bonds and notes payable	-	30,251,327	-	30,251,327
Pollution remediation obligation	32,382	-	-	32,382
Interest rate swap agreement - net	-	142,802	-	142,802
Revenue requirements payable to the Authority	13,232,545	-	(13,232,545)	-
Net pension liability	-	1,215	-	1,215
Net OPEB liability	-	1,601	-	1,601
Other long-term liability	-	1,458	-	1,458
<b>Total long-term liabilities</b>	<b>13,264,927</b>	<b>30,398,403</b>	<b>(13,232,545)</b>	<b>30,430,785</b>
<b>Total liabilities</b>	<b>13,413,655</b>	<b>31,535,585</b>	<b>(13,232,545)</b>	<b>31,716,695</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unamortized deferred bond refunding costs	-	16,647	-	16,647
Deferred inflows from pension	-	154	-	154
Deferred inflows from OPEB	-	8	-	8
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>16,809</b>	<b>-</b>	<b>16,809</b>
<b>NET POSITION (DEFICIT):</b>				
Net investment in capital assets	29,065,790	(29,495,991)	-	(430,201)
Restricted for debt service	-	1,457,332	-	1,457,332
Restricted for operations and maintenance	250,447	-	-	250,447
Unrestricted (deficit)	(12,348,726)	11,804,896	-	(543,830)
<b>Total net position (deficit)</b>	<b>16,967,511</b>	<b>(16,233,763)</b>	<b>-</b>	<b>733,748</b>
<b>Total liabilities, deferred inflows of resources and net position (deficit)</b>	<b>\$ 30,381,166</b>	<b>\$ 15,318,631</b>	<b>\$ (13,232,545)</b>	<b>\$ 32,467,252</b>

See notes to combining financial statements.

(Concluded)

**NEW YORK CITY WATER AND SEWER SYSTEM**

**COMBINING STATEMENTS OF REVENUES, EXPENSES AND CHANGES**

**IN NET POSITION (DEFICIT)**

**YEAR ENDED JUNE 30, 2017**

**(in thousands)**

	<b>New York City</b>		
	<b>Water Board</b>	<b>Municipal Water Finance Authority</b>	<b>Total</b>
<b>OPERATING REVENUES:</b>			
Water supply and distribution	\$ 1,407,328	\$ -	\$ 1,407,328
Sewer collection and treatment	2,237,652	-	2,237,652
Bad debt expense	(2,620)	-	(2,620)
Other operating revenues	186,355	-	186,355
<b>Total operating revenues</b>	<b>3,828,715</b>	<b>-</b>	<b>3,828,715</b>
<b>OPERATING EXPENSES:</b>			
Operations and maintenance	1,385,446	-	1,385,446
Administration and general	2,697	48,052	50,749
Other operating expenses	56,116	-	56,116
Depreciation expense	929,183	-	929,183
<b>Total operating expenses</b>	<b>2,373,442</b>	<b>48,052</b>	<b>2,421,494</b>
<b>OPERATING INCOME (LOSS)</b>	<b>1,455,273</b>	<b>(48,052)</b>	<b>1,407,221</b>
<b>NON-OPERATING REVENUE (EXPENSES):</b>			
Interest expense	-	(1,148,308)	(1,148,308)
Cost of issuance	-	(23,286)	(23,286)
Net loss on retirement and impairment of capital assets	(44,452)	-	(44,452)
Subsidy income	-	166,715	166,715
Capital distribution	(45,789)	-	(45,789)
Investment income	2,058	2,120	4,178
<b>NET INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS</b>	<b>1,367,090</b>	<b>(1,050,811)</b>	<b>316,279</b>
<b>CAPITAL CONTRIBUTION</b>	<b>6,225</b>	<b>-</b>	<b>6,225</b>
<b>CHANGE IN NET POSITION (DEFICIT)</b>	<b>1,373,315</b>	<b>(1,050,811)</b>	<b>322,504</b>
<b>NET POSITION (DEFICIT) - Beginning of year</b>	<b>16,967,511</b>	<b>(16,233,763)</b>	<b>733,748</b>
<b>NET POSITION (DEFICIT) - End of year</b>	<b>\$ 18,340,826</b>	<b>\$ (17,284,574)</b>	<b>\$ 1,056,252</b>

See notes to combining financial statements.

# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF REVENUES, EXPENSES AND CHANGES

### IN NET POSITION (DEFICIT)

YEAR ENDED JUNE 30, 2016 (RESTATED)

(in thousands)

	New York City		
	Water Board	Municipal Water Finance Authority	Total
<b>OPERATING REVENUES:</b>			
Water supply and distribution	\$ 1,431,148	\$ -	\$ 1,431,148
Sewer collection and treatment	2,275,524	-	2,275,524
Bad debt expense	(4,467)		(4,467)
Other operating revenues	185,793	-	185,793
<b>Total operating revenues</b>	<b>3,887,998</b>	<b>-</b>	<b>3,887,998</b>
<b>OPERATING EXPENSES:</b>			
Operations and maintenance	1,297,294	-	1,297,294
Administration and general	11,855	49,480	61,335
Other operating expenses	16,546	-	16,546
Depreciation expense	918,950	-	918,950
<b>Total operating expenses</b>	<b>2,244,645</b>	<b>49,480</b>	<b>2,294,125</b>
<b>OPERATING INCOME (LOSS)</b>	<b>1,643,353</b>	<b>(49,480)</b>	<b>1,593,873</b>
<b>NON-OPERATING REVENUE (EXPENSES):</b>			
Interest expense	-	(1,177,923)	(1,177,923)
Cost of issuance	-	(17,850)	(17,850)
Net loss on retirement and impairment of capital assets	(4,488)	-	(4,488)
Subsidy income	-	164,502	164,502
Capital distribution	(11,082)	-	(11,082)
Investment income	6,979	46,343	53,322
<b>NET INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS</b>	<b>1,634,762</b>	<b>(1,034,408)</b>	<b>600,354</b>
<b>CAPITAL CONTRIBUTIONS</b>	<b>4,060</b>	<b>-</b>	<b>4,060</b>
<b>CHANGE IN NET POSITION (DEFICIT)</b>	<b>1,638,822</b>	<b>(1,034,408)</b>	<b>604,414</b>
<b>NET POSITION (DEFICIT) - Beginning of year</b>	<b>15,328,689</b>	<b>(15,198,896)</b>	<b>129,793</b>
<b>RESTATEMENT OF BEGINNING</b>			
<b>NET POSITION (DEFICIT)</b>	<b>-</b>	<b>(459)</b>	<b>(459)</b>
<b>NET POSITION (DEFICIT) - End of year</b>	<b>\$ 16,967,511</b>	<b>\$ (16,233,763)</b>	<b>\$ 733,748</b>

See notes to combining financial statements.

# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF CASH FLOWS

Year Ended June 30, 2017

(in thousands)

	New York City		
	Water Board	Municipal Water Finance Authority	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from customers	\$ 3,876,746	\$ -	\$ 3,876,746
Payments for operations and maintenance	(1,263,445)	-	(1,263,445)
Payments for administration	(6,433)	(47,043)	(53,476)
<b>Net cash provided by (used in) operating activities</b>	<b><u>2,606,868</u></b>	<b><u>(47,043)</u></b>	<b><u>2,559,825</u></b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Proceeds from issuing bonds, notes and other borrowings - net of issuance costs	-	3,681,935	3,681,935
Acquisition and construction of capital assets	292	(1,478,319)	(1,478,027)
Payments by the Water Board to the Authority	(2,623,998)	2,623,998	-
Repayments of bonds, notes and other borrowings	-	(3,165,157)	(3,165,157)
Interest paid on bonds, notes and other borrowings	-	(1,081,883)	(1,081,883)
<b>Net cash (used in) provided by capital and related financing activities</b>	<b><u>(2,623,706)</u></b>	<b><u>580,574</u></b>	<b><u>(2,043,132)</u></b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Sales and maturities of investments	1,819	14,213	16,032
Purchases of investments	(109,773)	(461,057)	(570,830)
Interest on investments	2,969	32,163	35,132
<b>Net cash (used by) provided by investing activities</b>	<b><u>(104,985)</u></b>	<b><u>(414,681)</u></b>	<b><u>(519,666)</u></b>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<b><u>(121,823)</u></b>	<b><u>118,850</u></b>	<b><u>(2,973)</u></b>
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<b><u>133,014</u></b>	<b><u>1,481,701</u></b>	<b><u>1,614,715</u></b>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<b><u>\$ 11,191</u></b>	<b><u>\$ 1,600,551</u></b>	<b><u>\$ 1,611,742</u></b>

See notes to combining financial statements.

(Continued)

# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF CASH FLOWS

Year Ended June 30, 2017

(in thousands):

	New York City		
	Water Board	Municipal Water Finance Authority	Total
<b>RECONCILIATION OF OPERATING INCOME/ (LOSS)</b>			
<b>TO NET CASH PROVIDED BY (USED IN)</b>			
<b>OPERATING ACTIVITIES:</b>			
Operating income (loss)	\$ 1,455,273	\$ (48,052)	\$ 1,407,221
Adjustments to reconcile operating income (loss) to net cash (used in) provided by operating activities:			
Depreciation	929,183	-	929,183
Other operating expenses			
paid for with bond proceeds	11,207	-	11,207
Pollution remediation expense	9,943	-	9,943
Changes in assets and liabilities:			
Pollution remediation liability	(2,881)	-	(2,881)
Receivables - net	52,468	-	52,468
Receivable from The City	159,847	-	159,847
Residual interest in sold liens	(2,274)	-	(2,274)
Accounts payable	(3,735)	1,009	(2,726)
Revenues received in advance	808	-	808
Refunds payable	(2,971)	-	(2,971)
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<b>\$ 2,606,868</b>	<b>\$ (47,043)</b>	<b>\$ 2,559,825</b>

The following are the noncash capital and related financing activities (in thousands):

Interest expense includes the amortization of net (premium) and discount in the amount of \$80,967 in 2017

Capital expenditures in the amount of \$525,137 had been incurred but not paid at June 30, 2017

The Water Board received federal, state, and other capital contributions of \$5,931 in 2017

The Water Board received capital contributions of \$292 in 2017 from Westchester County

See notes to combining financial statements.

(Concluded)

# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF CASH FLOWS

Year Ended June 30, 2016

(in thousands) (RESTATED)

	New York City		
	Water Board	Municipal Water Finance Authority	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from customers	\$ 3,852,598	\$ -	\$ 3,852,598
Payments for operations and maintenance	(1,423,479)	-	(1,423,479)
Payments for administration	(8,530)	(45,641)	(54,171)
<b>Net cash provided by (used in) operating activities</b>	<b>2,420,589</b>	<b>(45,641)</b>	<b>2,374,948</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Proceeds from issuing bonds, notes and other borrowings - net of issuance costs	-	3,689,007	3,689,007
Acquisition and construction of capital assets	292	(1,370,943)	(1,370,651)
Payments by the Water Board to the Authority	(2,412,972)	2,412,972	-
Repayments of bonds, notes and other borrowings	-	(3,759,363)	(3,759,363)
Interest paid on bonds, notes and other borrowings	-	(1,067,175)	(1,067,175)
<b>Net cash (used in) provided by capital and related financing activities</b>	<b>(2,412,680)</b>	<b>(95,502)</b>	<b>(2,508,182)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Sales and maturities of investments	248,151	58,967	307,118
Purchases of investments	(151,930)	(249,597)	(401,527)
Interest on investments	6,778	24,335	31,113
<b>Net cash (used by) provided by investing activities</b>	<b>102,999</b>	<b>(166,295)</b>	<b>(63,296)</b>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<b>110,908</b>	<b>(307,438)</b>	<b>(196,530)</b>
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<b>22,106</b>	<b>1,789,139</b>	<b>1,811,245</b>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<b>\$ 133,014</b>	<b>\$ 1,481,701</b>	<b>\$ 1,614,715</b>

See notes to combining financial statements.

(Continued)



# NEW YORK CITY WATER AND SEWER SYSTEM

## COMBINING STATEMENTS OF CASH FLOWS

Year Ended June 30, 2016

(in thousands) (RESTATED)

	New York City		
	Water Board	Municipal Water Finance Authority	Total
<b>RECONCILIATION OF OPERATING INCOME / (LOSS)</b>			
<b>TO NET CASH PROVIDED BY (USED IN)</b>			
<b>OPERATING ACTIVITIES:</b>			
Operating income (loss)	\$ 1,643,353	\$ (49,939)	\$ 1,593,414
Adjustments to reconcile operating income (loss) to net cash (used in) provided by operating activities:			
Depreciation	918,950	-	918,950
Other operating expenses			
paid for with bond proceeds	25,968	-	25,968
Pollution remediation expense	10,297	-	10,297
Changes in assets and liabilities:			
Pollution remediation liability	(46,574)	-	(46,574)
Receivables - net	(50,900)	-	(50,900)
Prepaid expense	-	(223)	(223)
Receivable from The City	(74,606)	-	(74,606)
Residual interest in sold liens	(1,737)	-	(1,737)
Accounts payable	3,325	4,520	7,846
Revenues received in advance	(8,531)	-	(8,531)
Refunds payable	1,044	-	1,044
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<b>\$ 2,420,589</b>	<b>\$ (45,641)</b>	<b>\$ 2,374,948</b>

The following are the noncash capital and related financing activities (in thousands):

Interest expense includes the amortization of net (premium) and discount in the amount of \$66,474 in 2016

Capital expenditures in the amount of \$498,330 had been incurred but not paid at June 30, 2016

The Water Board received federal, state, and other capital contributions of \$3,768 in 2016

The Water Board received capital contributions of \$292 in 2016 from Westchester County

See notes to combining financial statements.

(Concluded)

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 1. ORGANIZATION

The New York City Water and Sewer System (the “System”) provides water supply, treatment and distribution, and sewage collection, treatment, and disposal for the citizenry of The City of New York (“The City”). The System, as presented in the accompanying combining financial statements, began operations on July 1, 1985 and is a joint operation consisting of two legally separate and independent entities: the New York City Municipal Water Finance Authority (the “Authority”) and the New York City Water Board (the “Water Board”). The Authority is a public benefit corporation created in accordance with the New York City Municipal Water Finance Act (the “Act”), duly enacted into law as Chapter 513 of the laws of 1984 of the State of New York (the “State”), as amended by Chapter 514 of the laws of 1984 of the State of New York. The Water Board was created by Chapter 515 of the laws of 1984 of the State of New York. The Act also empowers the Authority to issue debt to finance the cost of capital improvements to the System and to refund any and all outstanding bonds and general obligation bonds of The City issued for water and sewer purposes. The Act empowers the Water Board to lease the System from The City and to set and collect water rates, fees, rents and other charges for use of, or for services furnished, rendered, or made available by, the System to generate enough revenue to pay debt service on the Authority’s bonds and to place the System on a self-sustaining basis.

The Financing Agreement by and among The City of New York, The New York City Municipal Water Finance Authority and the New York City Water Board dated as of July 1, 1985 (the “Agreement”) provides that the Authority will issue bonds to finance the cost of capital investment and related costs of the System. It also sets forth the funding priority for debt service costs of the Authority, operating costs of the System, and the rental payment to The City, which was not paid in fiscal year 2017.

The physical operation and capital improvements of the System are performed by The City’s Department of Environmental Protection (“DEP”) subject to contractual agreements with the Authority and the Water Board.

In accordance with Governmental Accounting Standards Board (“GASB”) standards, the Water Board and the Authority are considered to be part of the same reporting entity (the “System”) since they are fiscally interdependent. Accordingly, the accompanying combining financial statements for the System present the individual financial statements of the Water Board and the Authority as major funds. In addition, the accompanying combining financial statements present a total column, which represents the entity-wide financial statements of the System. Transactions and balances between the Water Board and the Authority are eliminated in the entity-wide combining financial statements.

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the System have been prepared on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. Other significant accounting policies are:

*Component Unit*—The System is a component unit of The City. The System leases the water and sewer related capital assets from The City, which is responsible for the operations, maintenance and capital improvement of the System. The System reimburses The City for costs incurred for operations and maintenance and issues debt to pay for capital improvements.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

*Investments and Cash Equivalents*—Investments and cash equivalents consist principally of securities of the United States and its agencies, guaranteed investment contracts, forward purchase agreements, and the State of New York obligations. All investments are carried at fair value with the exception of money market funds that are carried at cost plus accrued interest. For purposes of the statement of cash flows and statement of net position, the System generally considers all highly-liquid debt instruments purchased with an original maturity of three months or less to be cash equivalents.

*Restricted Assets*—Net Position Classification—Proceeds from the issuance of debt and monies set aside for debt service and operation and maintenance of the System are classified as restricted based on the requirements of the applicable bond indentures in the net position classification.

*Lien Sales and Residual Interest in Sold Liens*—The City periodically sells tax liens secured by water and sewer rents and surcharges, for which the Water Board receives the applicable sale proceeds. At the time of sale, the Water Board recognizes the proceeds as operating revenue and removes the related receivables. The Water Board maintains a residual interest in the liens, which represents the amount estimated to be received by the Water Board if and when liens held by the purchasing trusts generate cash flows above the amounts needed by the trusts to pay their operating costs, bondholders, and satisfy reserve requirements.

*Bond Discount and Premium*—Bond discount and premium are amortized over the life of the related bond issue, using the effective yield method of amortization for bond discount and premium and reported as a component of long-term bonds and noted payable on the combining statements of net position (deficit).

*Utility Plant*—Utility plant acquired through purchase or internal construction is recorded at cost, net of retirements. It is the Water Board's policy to capitalize assets with a cost of \$35,000 or more and a useful life of five years or longer. Contributed utility plant is recorded at its estimated historical cost based on appraisals or other methods when historical cost information is not available, net of depreciation. Depreciation is computed using the straight-line method based upon estimated useful lives, as follows:

Asset	Years
Buildings	40–50
Water supply and wastewater treatment systems	15–50
Water distribution and sewage collection systems	15–75
Equipment	5–35
Vehicles	10

Maintenance and repairs of property are charged to maintenance expense. Replacements and betterments are recorded as additions to utility plant. The System pays for certain improvements of assets that are not owned by The City or the System, as well as certain pollution remediation activities, through bond proceeds. These costs are shown as other operating expenses in the combining statements of revenues, expenses and changes in net position (deficit).

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

*Operating Revenues and Operating Expenses*—Operating revenues consist of customer payments for services of the System. Revenues are based on billing rates imposed by the Water Board and upon customers' water and sewer usage or, in some cases, characteristics of customer properties. The System records unbilled revenue at year-end based on meter readings collected as of June 30. Operating expenses include, but are not limited to maintenance, repair, and operations of the System; administration costs of the Water Board and the Authority; and rental payments to The City, if requested.

*Revenues Received in Advance*—Revenues received in advance of the period to which they relate are unearned and recorded as revenue when earned. Customer account credit balances are reported as a current liability -service credits on customer accounts, and is not included in accounts receivable.

*Unamortized Deferred Bond Refunding Costs*—Deferred bond refunding costs represent the gains or losses incurred in advance and current bond refundings and are amortized over the lesser of the remaining life of the old debt or the life of the new debt.

*Use of Estimates*—The preparation of the combining financial statements in accordance with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions in determining the amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

*Pensions*—Net pension liabilities are required to be recognized and disclosed using the accrual basis of accounting, regardless of the amount recognized as pension expense on the modified accrual basis of accounting. The Authority recognizes a net pension liability for the pension plan in which it participates, which represents the Authority's proportional share of excess total pension liability over the pension plan assets—actuarially calculated—of a cost-sharing multiple-employer plan, measured as of the fiscal year-end.

Changes in the net pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources are amortized over the weighted average remaining service life of all participants in the qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred. The change in the Authority's proportion of the collective net pension liability and collective deferred outflow of resources and deferred inflow of resources related to the pension since the prior measurement date is recognized in current reporting period over a closed period that is equal to the average of the expected remaining service lives of all employees provided with a pension through the pension plan.

For the contribution to the pension plan, the difference during the measurement period between the total amount of the Authority's contribution and the amount of the Authority's proportionate share of the total of such contributions from all employers and all nonemployee contributing entities is recognized in

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

the Authority's pension expense, beginning in the current reporting period, over a closed period that is equal to the average of the expected remaining service lives of all employees provided with pension through the Plan. The amount not recognized in pension expense is reported as deferred outflow of resources or deferred inflow of resources related to the pension.

Projected earnings on qualified pension plan investments are recognized as a component (reduction) of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

Changes in total pension liability arising from changes of benefit terms are required to be included in pension expense in the period the change is first reported in the net pension liability. The changes in the total pension liability resulting from (1) differences between expected and actual experience with regard to economic and demographic factors and (2) changes of assumptions regarding the expected future behavior of economic and demographic factors or other inputs are recognized as a deferred outflow of resources or a deferred inflow of resources related to the pension and included in the pension expense over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the plan.

*Recent Accounting Pronouncements*—As a component unit of The City, the System implements new GASB standards in the same fiscal year as they are implemented by The City. The following are discussions of the standards requiring implementation in the current year and standards that may impact the System in future years.

In June 2015, GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* ("GASB 74"). GASB 74 establishes financial reporting standards for state and local governmental other postemployment benefit ("OPEB") plans. The requirements of GASB 74 are effective for fiscal years beginning after June 15, 2016. The adoption of GASB 74 did not have an impact on the System's combining financial statements.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"). GASB 75 establishes accounting and financial reporting standards for OPEB that are provided to employees of state and local governmental employers. This Statement replaces the requirements of Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

The adoption of GASB 75 resulted in the restatement of the System's fiscal year 2016 combining financial statements to reflect the reporting of deferred inflows of resources, deferred outflows of resources, OPEB liability, and the recognition of OPEB expense in accordance with the provisions of GASB 75. Net position as of July 1, 2016 was decreased by \$459 thousand to reflecting the cumulative retrospective effect of the adoption of GASB 75. Net OPEB liability of \$331 thousand and deferred inflows of resources of \$8 thousand were reported at June 30, 2016. The Authority recognized aggregate OPEB expense of (\$128) thousand for the fiscal year ended June 30, 2016. Refer to Note 14 for more information regarding the Authority's OPEB.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, (“GASB 83”). GASB 83 addresses accounting and financial reporting for certain asset retirement obligations. This statement establishes criteria for determining the timing and pattern of recognition of a liability and corresponding deferred outflow of resources for asset retirement obligations. The requirements of GASB 83 are effective for fiscal years beginning after June 15, 2018. The System has not completed the process of evaluating GASB 83. The System expects that GASB 83 will have an impact on its combining financial statements.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*, (“GASB 84”). The objective of GASB 84 is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of GASB 84 are effective for fiscal years beginning after December 15, 2018. The System has not completed the process of evaluating GASB 84, but does not expect it to have an impact on the System’s combining financial statements.

In March 2017, GASB issued Statement No. 85, *Omnibus 2017*, (“GASB 85”). The objective of GASB 85 is to address practice issues that have been identified during implementation and application of certain GASB statements. The requirements of GASB 85 are effective for fiscal years beginning after June 15, 2017. The adoption of GASB 85 did not have an impact on the System’s combining financial statements.

In May 2017, GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*, (“GASB 86”). The primary objective of GASB 86 is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets are acquired with only existing resources – resources other than the proceeds of refunding debt. This statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished. The requirements of GASB 86 are effective for fiscal years beginning after June 15, 2017. The System has not completed the process of evaluating GASB 86, but does not expect it to have an impact on the System’s combining financial statements.

In June 2017, GASB issued Statement No. 87, *Leases*, (“GASB 87”). The objective of GASB 87 is to improve accounting and financial reporting for leases by governments. This statement increases the usefulness of governments’ financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments’ leasing activities. The requirements of GASB 87 are effective for fiscal years beginning after December 15, 2019. The System has not completed the process of evaluating GASB 87. The System expects that GASB 87 will have an impact on its combining financial statements.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 3. UTILITY PLANT

The following is a summary of utility plant activity for the fiscal years ended June 30, 2017 and 2016 (in thousands):

	Balance at			Balance at			Balance at
	06/30/15	Additions	Deletions	06/30/16	Additions	Deletions	06/30/17
<b>Nondepreciable assets/</b>							
Utility construction in progress	\$ 4,558,225	\$ 1,325,107	\$ 656,150	\$ 5,227,182	\$ 1,444,117	\$ 1,195,992	\$ 5,475,307
<b>Depreciable assets/</b>							
<b>Utility plant in service</b>							
Buildings	34,877	-	-	34,877	59	-	34,936
Equipment	3,774,428	52,585	319	3,826,694	114,183	-	3,940,877
Vehicles	291,345	6,715	5,656	292,404	5,286	50,791	246,899
Water supply and wastewater treatment systems and water distribution and sewage collection systems	32,075,316	596,850	10,616	32,661,550	1,076,464	67,348	33,670,666
<b>Total depreciable assets</b>	<b>36,175,966</b>	<b>656,150</b>	<b>16,591</b>	<b>36,815,525</b>	<b>1,195,992</b>	<b>118,139</b>	<b>37,893,378</b>
<b>Less accumulated depreciation for:</b>							
Buildings	(23,822)	(1,318)	-	(25,140)	(1,315)	-	(26,455)
Equipment	(1,412,576)	(229,204)	(279)	(1,641,501)	(230,742)	-	(1,872,243)
Vehicles	(121,113)	(12,197)	(4,761)	(128,549)	(9,132)	(43,656)	(94,025)
Water supply and wastewater treatment systems and water distribution and sewage collection systems	(10,512,559)	(676,231)	(7,063)	(11,181,727)	(687,995)	(30,032)	(11,839,690)
<b>Total accumulated depreciation</b>	<b>(12,070,070)</b>	<b>(918,950)</b>	<b>(12,103)</b>	<b>(12,976,917)</b>	<b>(929,184)</b>	<b>(73,688)</b>	<b>(13,832,413)</b>
<b>Total utility plant in service-net</b>	<b>24,105,896</b>	<b>(262,800)</b>	<b>4,488</b>	<b>23,838,608</b>	<b>266,808</b>	<b>44,451</b>	<b>24,060,965</b>
<b>Total capital assets- net</b>	<b>\$ 28,664,121</b>	<b>\$ 1,062,307</b>	<b>\$ 660,638</b>	<b>\$ 29,065,790</b>	<b>\$ 1,710,925</b>	<b>\$ 1,240,443</b>	<b>\$ 29,536,272</b>

**Contributed Capital**—The System received federal, State and other capital contributions of \$6.2 million and \$4.1 million in fiscal year 2017 and fiscal year 2016, respectively.

Westchester County makes semi-annual capital contributions to compensate the System for constructing a water conduit that provides treated water to the Westchester County.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 4. DEPOSITS AND INVESTMENTS

**Cash Deposits**—The System follows the New York City Banking Commission designations for the System's bank depositories. The Commission consists of the Comptroller, the Mayor, and the Finance Commissioner of The City and uses independent bank rating agencies in part to assess the financial creditworthiness of each bank. The banking relationships are under constant operational and credit reviews. Each bank in which the System's cash is deposited is required to have its principal office in New York State and have capital stock, surplus, and undivided earnings aggregating at least \$100 million. Cash was comprised of bank deposits; there was no difference between the carrying amounts and bank balances as of June 30, 2017 and 2016.

At June 30, 2017 and 2016, the cash deposit balances were \$246 million and \$544 million, respectively. Of the 2017 cash deposits, \$250 thousand was covered by federal depository insurance, and the remaining balance was collateralized except for \$154 thousand that was uncollateralized and uninsured. Of the 2016 cash deposits, \$750 thousand was covered by federal depository insurance, \$376 million was collateralized and the remaining balance of \$168 million was uncollateralized.

Cash and cash equivalents, including restricted and unrestricted balances were comprised of the following at June 30, 2017 and 2016 (in thousands):

	2017	2016
Restricted:		
Cash	\$ 245,484	\$ 543,959
Cash equivalents	<u>1,366,258</u>	<u>1,070,400</u>
Total restricted cash and cash equivalents	1,611,742	1,614,359
Unrestricted:		
Cash	<u>-</u>	<u>356</u>
Total cash and cash equivalents	\$ 1,611,742	\$ 1,614,715

**Custodial Credit Risk** – Custodial credit risk is the risk that in the event of the failure of a depository financial institution, the System may not be able to recover its deposits that are in the possession of an outside party. As of June 30, 2017 and 2016, the System had \$154 thousand and \$168 million of uninsured and uncollateralized deposits, respectively, that were exposed to custodial credit risk. The System's deposit policy, which is not otherwise subject to limitations under the Authority's Water and Sewer General Revenue Bond Resolution (the "Resolution"), is that deposits shall be held in a bank located in the State or national banking association having a capital surplus aggregating at least \$100 million.



# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 4. DEPOSITS AND INVESTMENTS (CONTINUED)

**Investments**—Pursuant to the Resolution and the Authority’s investment guidelines, the Authority may generally invest in obligations of, or guaranteed by, the United States of America, certain highly rated obligations of the State of New York, certain certificates of deposit and similar instruments issued by highly rated commercial banks, certain highly rated corporate securities or commercial paper securities, certain repurchase agreements with highly rated institutions, certain investment agreements with highly rated institutions, certain highly rated money market funds, and other certain highly rated municipal obligations. All the accounts held by the Water Board are invested as permitted by the Water Board’s investment guidelines and may include investments in obligations of, or guaranteed by, the United States of America and certain repurchase agreements with highly rated institutions. The System invests funds that are not immediately required for operations, debt service, or capital project expenses and funds that are held for debt service and operations and maintenance reserves.

The System had the following investments at June 30, 2017 and 2016 (in thousands):

	<b>Fair Value</b>	
<b>Investments</b>	<b>2017</b>	<b>2016</b>
U.S. Agencies securities	\$ 1,680,184	\$ 1,070,400
U.S. Treasury securities	576,560	329,442
New York State instrumentalities	84,419	96,620
Guaranteed Investment Contracts	104,443	112,828
Forward Purchase Agreements	<u>34,119</u>	<u>46,397</u>
Total investments including cash equivalents	2,479,725	1,655,687
Less amounts reported as cash equivalents	<u>(1,366,258)</u>	<u>(1,070,400)</u>
<b>Total Investments</b>	<b>\$ 1,113,467</b>	<b>\$ 585,287</b>

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 4. DEPOSITS AND INVESTMENTS (CONTINUED)

**Fair Value Hierarchy**—The System categorizes its fair value measurements into the fair value hierarchy established by generally accepted accounting principles. The System had the following recurring fair value measurements as of June 30, 2017 and 2016 (in thousands):

		2017 Fair Value Measurement		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
	June 30, 2017			
<b>Investment by fair value level</b>				
Fixed income investments				
U.S. Treasury securities	\$ 576,560	\$ -	\$ 576,560	\$ -
U.S. Agencies securities	1,680,184	-	1,680,184	-
New York State instrumentalities	84,419	-	84,419	-
Guaranteed Investment Contracts	104,443	-	104,443	-
Forward Purchase Agreements	34,119	-	34,119	-
<b>Total investments by fair value level</b>	<b>\$ 2,479,725</b>	<b>\$ -</b>	<b>\$ 2,479,725</b>	<b>\$ -</b>
<b>Hedging derivative instruments</b>				
Interest rate swap (liability)	\$ (100,438)	\$ -	\$ (100,438)	\$ -
<b>Total hedging derivative instruments</b>	<b>\$ (100,438)</b>	<b>\$ -</b>	<b>\$ (100,438)</b>	<b>\$ -</b>

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 4. DEPOSITS AND INVESTMENTS (CONTINUED)

		2016 Fair Value Measurement		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
	June 30, 2016			
<b>Investment by Fair Value Level</b>				
Fixed income investments				
U.S. Treasury securities	\$ 329,442	\$ -	\$ 329,442	\$ -
U.S. Agencies securities	1,070,400	-	1,070,400	-
New York State instrumentalities	96,620	-	96,620	-
Guaranteed Investment Contracts	112,828	-	112,828	-
Forward Purchase Agreements	46,397	-	46,397	-
<b>Total investments by fair value level</b>	<b>\$ 1,655,687</b>	<b>\$ -</b>	<b>\$ 1,655,687</b>	<b>\$ -</b>
<b>Hedging Derivative Instruments</b>				
Interest rate swap (liability)	\$ 142,802	\$ -	\$ 142,802	\$ -
<b>Total hedging derivative instruments</b>	<b>\$ 142,802</b>	<b>\$ -</b>	<b>\$ 142,802</b>	<b>\$ -</b>

Fixed income investments and derivative instruments classified in Level 2 of the fair value hierarchy are valued using matrix pricing techniques.

**Credit Risk**—Both the Water Board and the Authority have Board-approved investment guidelines and policies in place designed to protect principal by limiting credit risk. This is accomplished through ratings, collateral, and diversification requirements that vary according to the type of investment. Investments held by the System at June 30, 2017 and 2016 include obligations of, or guaranteed by, the United States of America, the Federal Home Loan Mortgage Corporation, the Federal Home Loan Bank, the Federal National Mortgage Association, the Federal Agriculture Mortgage Corporation, Resolution Funding Corporation, Freddie Mac and the Federal Farm Credit System. Also held by the Authority are direct obligations of the State of New York, or direct obligations of any agency or public authority thereof, which are rated at the time of purchase in one of the two highest rating categories. In addition, the Authority has entered into investment agreements and guaranteed investment contracts with financial institutions whose long-term debt obligations, or whose obligations under such an investment agreement or guaranteed investment contract, are guaranteed by a financial institution whose senior long-term debt obligations have a rating in one of the two highest rating categories for comparable types of obligations by each rating agency at the time such agreement or contract was entered into.

**Interest Rate Risk**—The System has no formal policy relating to interest rate risk. Approximately 14.0% of the System's investments are agreements to purchase securities or Guaranteed Investment Contracts ("GICs") with guaranteed fixed rates of return. The par value of the agreements to purchase

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 4. DEPOSITS AND INVESTMENTS (CONTINUED)

securities and interest earned are held as cash on June 30, 2017. The fair value of the agreements to purchase securities are themselves susceptible to changes in market rates because of the interest rates.

Segmented time distribution on investments and cash equivalents as of June 30, 2017 (in thousands):

<u>Maturity Date</u>	<u>Fair value amount</u>
Under 6 months	\$ 1,812,269
Over 6 months to 1 year	39,265
Over 1 year to 3 years	106,479
Over 3 years and beyond	469,188
Over 3 years and beyond (GIC and Forward Purchase Agreement adjustments) <sup>1</sup>	52,524
Total	<u>\$ 2,479,725</u>

<sup>1</sup> Includes the fair value of \$34,119 related to Forward Purchase Agreements and \$18,405 related to a GIC agreement.

**Custodial Credit Risk**—For an investment, custodial credit risk is the risk that, in the event of the failure of the custodian, the System may not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the System, and are held by either the counterparty or the counterparty's trust department or agent but not in the name of the System. All investments held by the Water Board's custodian bank were registered in the Water Board's name and therefore were not subjected to custodial credit risk. All of the Authority's investments were held by the Trustee in the Trustee's name pursuant to our Trust Agreement, except for the GICs.

As of June 30, 2017 and 2016, the Authority had \$2.1 billion and \$1.4 billion of investments, respectively, that were registered in the name of the Trustee pursuant to our Trust Agreement. The types and amounts of investments are listed in the table on page 32, except for the Authority's GIC of \$104.4 million and \$112.8 million in 2017 and 2016, respectively, and the Water Board's U.S. Treasury securities of \$237.3 million and \$130.3 million in 2017 and 2016, respectively.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 5. DERIVATIVE INSTRUMENTS

As of June 30, 2017, the Authority had the following (in thousands):

Type	Notional Amount	Effective Date	Maturity Date	Terms	Fair Value	Counterparty Credit Rating (Moody's/S&P/Fitch)
<b>Hedging Derivatives</b>						
Synthetic fixed rate	\$ 240,600	10/24/07	6/15/36	pay 3.439% receive 67% of 1-month LIBOR	\$ (60,263)	Aa2/AA-/NR
Synthetic fixed rate	160,400	10/24/07	6/15/36	pay 3.439% receive 67% of 1-month LIBOR	(40,175)	A1/A+/A+

LIBOR: London Interbank Offered Rate Index

**Hedging Derivative Instruments**— The Authority executed two interest rate exchange agreements (the “synthetic fixed rate agreements”), effective October 24, 2007, in conjunction with its sale of \$401 million of Adjustable Rate Fiscal 2008 Series BB Second Resolution Bonds on October 24, 2007. Under these agreements, the Authority pays a fixed interest rate of 3.439% in exchange for a floating rate based on 67% of one-month LIBOR on the combined notional amount of \$401 million. The agreements are with two separate counter-parties: one agreement with Goldman Sachs Mitsui Marine Derivative Products in the amount of \$241 million and the second agreement with Bank of America in the amount of \$160 million. These agreements allowed the Authority to achieve a fixed rate cost lower than the cost of conventional fixed rate debt at the time of issuance. The Authority’s obligations under these interest rate exchange agreements are payable on a parity with the related Second Resolution revenue bonds.

**Credit Risk**— The risk that the counterparty (or its guarantor) will default under its agreement and the Authority would be left with unhedged variable rate debt. To continue to be hedged, the Authority may have to pay another entity to assume the position of the defaulting counterparty while not receiving an offsetting payment from the defaulting counterparty (full or in part). The Authority seeks to limit credit risk by contracting with highly rated counterparties or requiring highly rated guarantees of the counterparty’s obligations. In the event that a counterparty loses its high rating, the Authority has built in two forms of protection into its swap agreements. First, the Authority has required the counterparty to post collateral if its ratings fall below “Aa3” by Moody’s and “AA-“ by Standard and Poor’s and the mark-to-market in the Authority’s favor exceeds specified threshold amounts. Second, the Authority has the right to terminate the Interest Rate Exchange Agreement if the counterparty is downgraded below “A3” and “A-“ by Moody’s and S&P, respectively. In addition, the Authority monitors the credit ratings and overall financial condition of its counterparties and may exercise its right to assign the agreement to another counterparty if necessary, in its judgment, to mitigate credit risk, even in the absence of a significant credit rating downgrade.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 5. DERIVATIVE INSTRUMENTS (CONTINUED)

*Termination Risk*— The counterparties can terminate the agreements upon the occurrence of certain events, when the mark-to-market value is such that the Authority would owe a termination payment to the counterparty. The counterparties may terminate the agreement only upon the occurrence of certain events, such as payment defaults by the Authority, other defaults which remain uncured for 30 days after notice, bankruptcy or insolvency of the Authority (or similar events), or a downgrade of the Authority's credit rating below Baa2 and BBB by Moody's and Standard & Poor's, respectively.

*Basis Risk*— Basis risk is the risk of a mismatch between two floating rates. For example, the amount the Authority receives under an Interest Rate Exchange Agreement may be lower than the amount the Authority is required to pay on the bonds associated with the transaction, which would require the Authority to make up the shortfall.

*Interest Rate Risk*— Interest rate risk is the risk that changes in long-term interest rates will adversely affect the mark-to-market values of the Authority's swap instruments which may result in termination payments.

*Financial Statements Effect*—The market value of derivatives at June 30, 2017 and June 30, 2016 was negative \$100 million and negative \$143 million, respectively. The Authority does not currently own investment derivatives.

### 6. LEASE AGREEMENT

The Water Board is party to a long-term lease (the "Lease") with The City, which transfers the water and sewer related property to the Water Board for the term of the Lease. The Lease term commenced on July 1, 1985, and continues until the later of the fortieth anniversary of the commencement of the Lease or the date on which all bonds, notes or other obligations of the Authority are paid in full or provision for such payment has been made pursuant to the applicable debt instrument. The Lease provides for payments to The City to cover the following:

- a. an amount sufficient to pay the cost of administration, maintenance, repair, and operation of the leased property, which includes overhead costs incurred by The City that are attributable to the leased property, net of the amount of any federal, the State, or other operating grants received by The City and
- b. an amount sufficient to reimburse The City for capital costs incurred by The City for the construction of capital improvements to the leased property that are not paid or reimbursed from any other source.

In addition to the payments described above, the Water Board pays rent to The City, if requested, each fiscal year in an amount not to exceed the greater of: (a) the principal and interest payable on general obligation bonds issued by The City for water and sewer purposes certified by The City to be paid within such fiscal year or (b) 15% of principal and interest payable on the bonds of the Authority to be paid within such fiscal year.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 6. LEASE AGREEMENT (CONTINUED)

A summary of operation and maintenance and rental expenses for the years ended June 30, is as follows (in thousands):

	<b>2017</b>	<b>2016</b>
Water supply, treatment, transmission and distribution	\$ 508,682	\$ 490,124
Sewer collection and treatment systems	602,400	412,117
City agency support cost	54,981	58,232
Fringe benefits	210,724	193,361
Judgments and claims	<u>8,659</u>	<u>5,784</u>
Operation and maintenance	1,385,446	1,159,618
Rental payments to The City	<u>-</u>	<u>137,676</u>
Total operations maintenance and rental payments	<u>\$ 1,385,446</u>	<u>\$ 1,297,294</u>

### 7. PAYABLE TO AND RECEIVABLE FROM THE CITY

As of June 30, 2017 and 2016, all utility construction and other projects financed by Authority debt and recorded by the System, which have not been reimbursed to The City, are recorded as a payable to The City. The Authority had a payable to The City of \$525 million and \$498 million, respectively, net of the amount of State or federal and other capital grants recognized by The City.

As of June 30, 2017 and 2016, the Water Board had receivables due from The City of \$34.5 million and \$194.4 million, respectively. The 2017 receivable from The City is a result of an over payment of \$34.5 million for operations and maintenance expense. The 2016 receivable from The City is a result of an over payment of \$194.4 million for operations and maintenance expense.

### 8. OTHER OPERATING EXPENSES

A summary of other operating expenses for the year ended June 30, is as follows (in thousands):

	<b>2017</b>	<b>2016</b>
Pollution remediation	\$ 7,062	\$ (36,277)
Payments for watershed improvements	11,208	25,968
Program expense	<u>37,846</u>	<u>26,855</u>
Total other operating expenses	<u>\$ 56,116</u>	<u>\$ 16,546</u>

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 8. OTHER OPERATING EXPENSES (CONTINUED)

The City's DEP manages both the System's operations and its capital program, and it also manages other projects with long-term benefits to the System, which do not result in capital assets of the System and that are paid for using the Authority bond proceeds. Such long-term benefit projects include payment for environmental protection, related improvement in the watershed areas, and pollution remediation projects throughout the System. The System has estimated these amounts based on the current value of outlays expected to be incurred for pollution remediation, which it is currently obligated to perform. Actual future outlays will differ from the estimated amounts if the prices or techniques for remediation measures change or differ from the estimates. In fiscal year 2017, two projects were completed. The estimated amount was higher than the actual expense.

In fiscal year 2017, The System incurred program expenses of \$37.8 million.

### 9. SHORT-TERM DEBT

In fiscal year 2017 and 2016, the changes in short-term debt were as follows (in thousands):

	Balance at			Balance at			Balance at
	June 30, 2015	Additions	Deletions	June 30, 2016	Additions	Deletions	June 30, 2017
Commercial paper <sup>1</sup>	\$ 600,000	\$ 200,000	\$ 600,000	\$ 200,000	\$ -	\$ 200,000	\$ -
Total short-term payable	\$ 600,000	\$ 200,000	\$ 600,000	\$ 200,000	\$ -	\$ 200,000	\$ -

Commercial paper are used to pay for construction costs in advance of long-term bond financing.



# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 10. LONG-TERM DEBT

In fiscal years 2017 and 2016, the long-term debt was as follows (in thousands):

<b>Bonds/BAN's Payable</b>	<b>Balance at June 30, 2016</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance at June 30, 2017</b>
First resolution bonds	\$ 3,261,416	\$ -	\$ 831,460	\$ 2,429,956
Second resolution bonds	25,935,752	2,833,663	1,528,348	27,241,067
Second resolution BAN's	318,828	648,559	608,012	359,375
Total before premium and discounts	29,515,996	3,482,222	2,967,820	30,030,398
Premium/(discounts) - net	1,113,359	223,003	100,010	1,236,352
Total debt	30,629,355	3,705,225	3,067,830	31,266,750
Due within one year - bonds	378,028			391,031
Due within one year - BAN's	-			241,890
Total long-term debt	\$ 30,251,327			\$ 30,633,829

<b>Bonds/BAN's Payable</b>	<b>Balance at June 30, 2015</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance at June 30, 2016</b>
First resolution bonds	\$ 4,034,651	\$ 196,585	\$ 969,820	\$ 3,261,416
Second resolution bonds	25,337,971	3,075,945	2,159,336	26,254,580
Total before premium and discounts	29,372,622	3,272,530	3,129,156	29,515,996
Premium/(discounts) - net	960,721	234,261	81,623	1,113,359
Total debt	30,333,343	3,506,791	3,210,779	30,629,355
Due within one year	391,462			378,028
Total long-term debt	\$ 29,941,881			\$ 30,251,327

As of June 30, 2017, the interest rates on the Authority's outstanding First and Second Resolution bonds ranged from a low of 0.65%, on a direct loan from Environmental Facilities Corporation ("EFC"), to a high of 6.49% on certain outstanding Build America Bonds prior to interest subsidies.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 10. LONG-TERM DEBT (CONTINUED)

The debt program of the Authority includes interim financing instruments such as commercial paper and BANs, and long-term debt issued to the public and interest-subsidized bonds issued through EFC. While historically commercial paper program was the main source of short-term financing to reimburse The City for payments made for water and sewer projects, in fiscal year 2017, the Authority primarily relied on BANs and long-term bonds.

When it is time to retire interim financing instruments, the Authority directly issues long-term debt in the public market or to EFC to retire the BANs. The Authority also periodically issues refunding bonds to refinance higher-coupon debt and defeases bonds from revenues. With respect to all of the Authority debt, the Water Board has agreed to maintain rates and charges to provide revenues at levels sufficient to pay principal and interest requirements as well as to meet certain debt service coverage and operating cost funding requirements. All series of debt are specific obligations of the Authority payable solely from and secured by a pledge of and lien on the gross revenue of the System.

In case of the funding received through draws on BANs, each project was tracked for spending, and funding was received from EFC after submission of required documentation.

The total BANs outstanding, with maturities greater than one year, as of June 30, 2017 were \$117.5 million.

During fiscal year 2017, as further detailed below, the Authority issued \$1.1 billion of bonds to refund \$1.1 billion of outstanding bonds. These refundings resulted in an accounting gain of \$3.8 million. The Authority reduced its aggregate debt service for principal and interest by \$204.3 million and obtained an economic benefit (present value savings) of \$158 million.

On December 15, 2017, the Authority issued \$416 million of new money and refunding Second Resolution bonds, 2017 CC. For the purpose of restructuring debt, bonds refunded a portions of outstanding Second Resolution bonds, 2012 DD and 2014 CC. The Authority increased its overall debt service by \$10.1 million and obtained an economic benefit of \$6.4 million.

On March 23, 2017, the Authority issued \$392 million of refunding tax-exempt fixed rate Second Resolution bonds, 2017 Series EE. The bonds refunded all of the Authority's Second Resolution bonds, 2007 Series DD and 2008 Series AA and a portion of outstanding First Resolution bonds, 2008 Series A. The Authority reduced its overall debt service by \$96.9 million. As a result, the Authority obtained an economic gain of \$59.1 million.

On April 13, 2017, the Authority issued \$1.2 billion of new money and refunding Second Resolution bonds directly to EFC, 2017 Series 3, 4 and 5. A portion of the 2017 Series 3 bonds and all of the 2017 Series 5 bonds refunded all or portions of the Authority's Second Resolution bonds 2007 Series 1, 2 and 3 and 2005 Series 2, 2006 Series 1 and 2. The Authority reduced its annual debt service by \$118 million. As a result, the Authority obtained an economic gain of \$92.7 million.

During fiscal year 2017, the Authority legally defeased \$782 million of outstanding bonds using current revenue. This resulted in an accounting gain of \$4.8 million that was included in interest expense and a gross debt service savings of \$1.5 billion.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 10. LONG-TERM DEBT (CONTINUED)

During fiscal year 2016, the Authority issued \$951 million of bonds to refund \$1.1 billion of outstanding bonds. These refundings resulted in an accounting gain of \$77 thousand. The Authority reduced its aggregate debt service for principal and interest by \$274 million and obtained an economic benefit (present value savings) of \$199 million.

During fiscal year 2016, the Authority legally defeased \$722 million of outstanding bonds using current revenue. This resulted in an accounting loss of \$23.0 million that is included in interest expense and a gross debt service savings of \$1.4 billion.

The Authority has legally defeased cumulatively \$23.4 billion and \$22.6 billion of outstanding bonds as of June 30, 2017 and 2016, respectively, that had been issued in the public market and to EFC by placing proceeds of refunding bonds issued in an irrevocable escrow account to provide for all future debt service payments on defeased bonds. Proceeds were used to purchase securities that were placed in the irrevocable escrow account. Accordingly, the escrow account assets and liabilities for the defeased bonds are not included in the System's combining financial statements. As of June 30, 2017 and 2016, \$20 billion and \$19 billion of the Authority's defeased bonds, respectively, have been retired using the assets of the escrow accounts.

Debt service requirements to maturity, including amounts relating to BANs with maturities greater than one year at June 30, 2017 are as follows (in thousands):

June 30	Principal	Interest <sup>1</sup>	Total
2018	\$ 632,921	\$ 1,357,723	\$ 1,990,644
2019	427,149	1,383,040	1,810,189
2020	572,766	1,367,152	1,939,918
2021	488,721	1,353,213	1,841,934
2022	510,265	1,333,577	1,843,842
2023-2027	3,064,419	6,288,487	9,352,906
2028-2032	3,696,714	5,525,905	9,222,619
2033-2037	4,538,025	4,581,394	9,119,419
2038-2042	6,299,025	3,405,011	9,704,036
2043-2047	8,158,269	1,502,910	9,661,179
2048-2052	1,636,360	141,755	1,778,115
2053-2057	5,763	250	6,013
	<u>\$ 30,030,397</u>	<u>\$ 28,240,417</u>	<u>\$ 58,270,814</u>

<sup>1</sup>Includes projected interest expense for variable rate bonds at 3.5% for fiscal year 2018 and 4.25% for fiscal year 2019 and thereafter. Variable rate bonds are remarketed daily or weekly, and interest rates are determined by the market on the day of sale.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 11. RESTRICTED ASSETS

As of June 30, 2017 and 2016, certain cash, investments, and accrued interest of the System are restricted as follows (in thousands):

	<u>2017</u>	<u>2016</u>
<b>Water Board</b>		
Operation and maintenance reserve fund	\$ 237,746	\$ 250,447
Local water fund	<u>10,786</u>	<u>12,509</u>
Subtotal -The Water Board	248,532	262,956
<b>Authority</b>		
Revenue fund	1,202,036	1,008,722
Debt service reserve fund	415,754	588,449
Construction fund	474,239	140,376
Ecsrow account	<u>384,648</u>	<u>199,143</u>
Subtotal -The Authority	<u>2,476,677</u>	<u>1,936,690</u>
Total restricted assets	<u>\$ 2,725,209</u>	<u>\$ 2,199,646</u>

The operation and maintenance reserve fund is established as a depository to hold the operations and maintenance reserve as required by the Resolution. At June 30 of each year, the reserve fund is required to hold one-sixth of the operating expenses as set forth in the following year's annual budget. It is funded through the cash receipts of the Water Board. The local water fund is established as the account to which all revenues are deposited. Its assets are subject to the payment priority set forth in the Resolution.

The revenue fund is established as a depository to fund the debt service, the Authority's expenses, debt service reserve, and escrow funds. It is funded through cash transfers from the Water Board.

The debt service reserve fund is established as a depository to hold the First Resolution Bond maximum annual debt service requirement for the next or any future fiscal year. It is funded through revenue bond proceeds and the revenue fund. The debt service fund is established as a depository to pay all principal and interest payments on the Authority's debt for the current fiscal year. It is funded through the revenue fund. On or prior to June 30, the balances in the debt service fund are transferred to the revenue fund.

The construction fund is established as a depository to pay all capital construction costs incurred by The City and reimbursed by the Authority. It is funded through the proceeds of commercial paper, bond, and note sales. The escrow account is established as a depository to refund debt in future years. It is funded through bond proceeds or the revenue fund.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 12. COMMITMENTS AND CONTINGENCIES

**Construction**—The System has contractual commitments of approximately \$6.5 billion and \$5.3 billion at June 30, 2017 and 2016, respectively, for water and sewer projects.

**Risk Financing Activities**—The System is self-insured and carries no commercial or insurance policies other than directors and officers insurance for the Authority. Any claims made against the System are resolved through The City's legal support, and the amounts of the maximum liability for such judgments are described in the claims and litigation section below. The System is subject to claims for construction delays, property damage, personal injury, and judgments related to delays in construction deadlines under consent agreements.

**Claims and Litigation**—In accordance with the Lease, the Water Board is required to reimburse The City for any judgment or settlement paid by The City arising out of a tort claim to the extent that The City's liability is related to capital improvements and the operation or maintenance of the System. However, in no event shall the payment made to The City, in any fiscal year, exceed an amount equal to 5% of the aggregate revenues shown on the prior year's audited financial statements of the System. In addition, the System is required to reimburse The City, to the extent requested by The City, for the payment of any judgment or settlement arising out of a contract claim with respect to the construction of capital improvements of the System. In addition, The City has agreed, subject to certain conditions, to indemnify the Authority, the Water Board, and their staffs against any and all liability in connection with any act done or omitted in the exercise of their powers, which is taken or omitted in good faith in pursuance of their purposes under the Act. Currently, The City is a defendant in a significant number of lawsuits pertaining to the System. The litigation includes, but is not limited to, actions commenced and claims asserted against The City arising out of alleged torts, alleged breaches of contract, condemnation proceedings, and other alleged violations of law. As of June 30, 2017, the potential future liability attributable to the System for claims outstanding against The City was estimated to be \$315 million. This amount is included in the estimated liability for unsettled claims, which is reported in The City's statement of net position (deficit). The potential future liability is The City's best estimate based on available information. The estimate maybe revised as further information is obtained and as pending cases are litigated.

**Arbitrage Rebate**—To maintain the exemption from federal income tax of interest on bonds issued subsequent to January 1, 1986, the System will fund amounts required to be rebated to the Federal Government pursuant to Section 148 of the Internal Revenue Code of 1986, as amended (the "Code"). The Code requires the payment to the United States Treasury of the excess amount earned on all non-purpose obligations over the amount that would have been earned if the gross proceeds of the issue were invested at a rate equal to the yield on the issue, together with any earnings attributable to such excess. Construction funds, debt service funds, or any other funds or accounts funded with proceeds of such bonds, including earnings, or pledged to or expected to be used to pay interest on such bonds are subject to this requirement. Payment is to be made after the end of the fifth bond year and after every fifth bond year thereafter and within 60 days after retirement of the bonds. During fiscal years 2017 and 2016, the System paid \$4 million and \$1 million, respectively, in arbitrage rebates. At June 30, 2017 and 2016, the Authority had a liability of \$11 million and \$7 million, respectively. These amounts are included in accrued payable expense in the combining statements of net position (deficit).

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 13. PENSION PLANS

#### General information about the Pension Plan

**Plan Description**—The Authority’s eligible employees are provided with pension benefits through New York City Employee Retirement System Qualified Pension Plan (“NYCERS QPP” or “Pension Plan”). The Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan administered by NYCERS.

The Pension Plan functions in accordance with existing State statutes and City laws which are the basis by which benefit terms and the Authority’s and its members’ contribution requirements are established and amended. NYCERS issues a publicly-available financial report that can be obtained at [www.nycers.org](http://www.nycers.org).

**Benefits Provided**—The Pension Plan provides pension benefits to retired employees generally based on the salary, length of service, member contributions, and membership tier (“Tier”). For certain members, voluntary member contributions also impact pension benefits provided. In addition, the Pension Plan provides automatic cost-of-living-adjustments (“COLA”) and other supplemental pension benefits to certain retirees and beneficiaries. Subject to certain conditions, members become fully vested as to benefits upon the completion of five years of service for Tier I to Tier IV and ten years of service for Tier VI. Upon termination of employment before retirement, certain members are entitled to refunds of their own contributions, including accumulated interest, less any outstanding loan balances. In the event of disability during employment, participants may receive retirement allowances based on satisfaction of certain service requirements and other provisions. The Pension Plan also provides death benefits.

The State Constitution provides that pension rights of public employees are contractual and shall not be diminished or impaired. In 1973, 1976, 1983, and 2012, significant amendments made to the State Retirement and Social Security Law (“RSSL”) modified certain benefits for employees joining the Pension Plan on or after the effective date of such amendments, creating membership tiers. Currently there are several Tiers, referred to as Tier I, Tier II, Tier III, Tier IV, and Tier VI. Members are assigned a Tier based on membership date. Chapter 18 of the Laws of 2012 (Chapter 18/12) amended the retirement benefits of public employees who establish membership in the Pension Plan on or after April 1, 2012. Chapter 18/12 is commonly referred to as Tier VI. Tier VI is expected to reduce future employer pension contributions.

Certain members of Tier I and Tier II of the NYCERS QPP have the right to make voluntary excess contributions, which are supplemental voluntary contributions. Members can elect to direct these contributions to an investment program under which such accumulated contributions are credited with interest at rates set by statute (“Statutory Rates”). The Authority does not have any Tier I, Tier II, or Tier III members.

**Contributions and Funding Policy**—Contribution requirements of participating employers and active members are determined in accordance with State statutes and City laws and are generally funded within the appropriate fiscal year. Effective with fiscal year 2006, employer contributions are actuarially determined under the One-Year Lag Methodology (“OYLM”). Under OYLM, the actuarial valuation date is used for calculating the employer contributions for the second following fiscal year. For example, the June 30, 2015 actuarial valuation was used for determining the fiscal year 2017 statutory contributions. Member contributions vary by class.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 13. PENSION PLANS (CONTINUED)

In general, Tier III and Tier IV members make basic contributions of 3.0% of salary regardless of age at membership. Effective October 1, 2000, in accordance with Chapter 126 of the Laws of 2000, Tier III and Tier IV members are not required to make any contributions after the 10th anniversary of their membership date or completion of ten years of credited service, whichever is earlier. Tier VI members who joined between April 1, 2012 and March 31, 2013 contribute 3% of salary. Beginning April 1, 2013, when Tier VI took effect, joining members contribute between 3.0% and 6.0% of salary, depending on their salary level.

Employer contributions are determined annually to be an amount that, together with member contributions and investment income, provides for the Pension Plan assets to be sufficient to pay benefits when due. The aggregate statutory contribution due to NYCERS from all participating employers for fiscal years 2017 and 2016 was \$3.3 billion and \$3.4 billion, respectively and the amount of the Authority's contribution to the Pension Plan for such fiscal years 2017 and 2016 was \$136 thousand and \$170 thousand, respectively.

#### **Information on the Employer's Proportionate Share of the Collective Net Pension Liability**

The Authority's net pension liabilities reported at June 30, 2017 and 2016 were measured as of those fiscal year-end dates. The total pension liability used to calculate those net pension liabilities were determined by actuarial valuations as of June 30, 2015 and June 30, 2014, respectively, based on the OYLM described above, and rolled forward to the respective fiscal year-end measurement dates.

Information about the Authority net position and additions to and deductions from NYCERS fiduciary net position has been determined on the same basis as that reported by NYCERS QPP. For this purpose, benefits and refunds are recognized when due and payable in accordance with the terms of the respective qualified pension plan, and investments are reported at fair value.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 13. PENSION PLANS (CONTINUED)

**Actuarial Assumptions**—Measurement of the total net pension liability, on which the net pension liability is based, requires the use of assumptions about numerous future events that affect the benefit payments that will be made to employees in retirement. The following table provides a brief description of the significant assumptions used in the June 30, 2015 actuarial valuation to determine the fiscal year 2017 Authority contributions:

<b>Actuarial Assumptions used for determining final fiscal year 2017 Authority's Contributions</b>	
<b>Item</b>	<b>Final Fiscal Year 2017 Authority's Contributions<sup>1</sup></b>
Valuation Date	June 30, 2015 (Lag)
Assumed Rate of Return on Investment <sup>2</sup>	7.0% per annum, net of investment expense. Actual return for variable funds.
Post-Retirement Mortality	Tables adopted by the Boards of Trustee during fiscal year 2017 <sup>3</sup> .
Active Service:	
Withdrawal, Death, Disability	Tables adopted by the Boards of Trustee during fiscal year 2012 <sup>4</sup> .
Retirement	Tables adopted by the Boards of Trustee during fiscal year 2012 <sup>4</sup> .
World Trade Center Benefit	Estimates of certain obligations.
Salary Increases <sup>2</sup>	Tables adopted by the Boards of Trustee during fiscal year 2012 <sup>4</sup> In general, Merit and Promotion Increases plus assumed General Wage Increase of 3.0% per year.
Assumed Cost-of-Living Adjustments <sup>2</sup>	1.5% per year for Tier I, Tier II, Tier IV and certain Tier III and Tier VI retirees. 2.5% per year for certain Tier III and Tier VI retirees.
Liability Loads	Estimates of certain obligations.

<sup>1</sup> Based on actuarial assumptions and methods proposed by the Actuary during fiscal year 2012 adopted by the Boards of Trustees and enacted into law as Chapter 3/13 with revisions proposed by the Actuary and adopted by the Boards of Trustees in fiscal year 2017

<sup>2</sup> Developed using a long-term Customer Price Inflation ("CPI") assumption of 2.5% per year.

<sup>3</sup> See December 2015 Memoranda to the Boards of Trustees.



# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 13. PENSION PLANS (CONTINUED)

- <sup>4</sup> See the Reports entitled “Proposed Changes in Actuarial Assumptions and Methods for Determining Employer Contributions for Fiscal Years Beginning on and After July 1, 2011” dated February 10, 2012 (the “Silver Books”).

In accordance with the Administrative Code of The City of New York and with appropriate practice, the NYCERS Board of Trustees of the actuarially-funded the Pension Plan is to periodically review and adopt certain actuarial assumptions as proposed by the Actuary for use in the determination of Employer Contributions, which are also generally used to determine the total pension liability, as applicable. Based, in part, upon a review of the then two most recent experience studies, the Actuary issued reports for the Pension Plan proposing changes in actuarial assumptions and methods for fiscal years beginning on and after July 1, 2011 (February 2012 Reports). Where required, the Board of Trustees of NYCERS adopted those changes to actuarial assumptions that required the NYCERS Board of Trustees approval. The State Legislature and the Governor enacted Chapter 3/13 to provide for those changes to the actuarial assumptions and methods that require legislation, including the actuarial interest rate (“AIR”) assumption of 7.0% per annum, net of investment expenses.

The long-term expected rate of return was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of the Pension Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Asset Allocation	Long-Term Expected Real Rates of Return
U.S. Public Market Equities	29.00%	5.70%
International Public Market Equities	13.00%	6.10%
Emerging Public Market Equities	7.00%	7.60%
Private Market Equities	7.00%	8.10%
Fixed Income (Core, TIPS, HY, Opportunistic, Convertibles)	33.00%	3.00%
Alternatives (Real Assets, Hedge Funds)	11.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

**Discount Rate**—The discount rate used to measure the total pension liability of the Pension Plan as of June 30, 2017 and 2016 was 3.13% and 2.71% per annum. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the rates applicable to the current Tier for each member and that employer contributions will be made based on rates determined by the actuary. Based on those assumptions, the Pension Plan fiduciary net position was projected to be available to make all projected future benefit payments of current active and non-active Pension Plan members. Therefore, the long-term expected rate of return on the Pension Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 13. PENSION PLANS (CONTINUED)

***Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***—The following table presents the Authority's proportionate share of the net pension liability using the discount rate of 7.0%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (6.0%) or one-percentage point higher (8.0%) than the current rate (in thousands):

<b><u>Sensitivity Analysis</u></b>			
<b>Net Pension Liability as of June 30, 2017</b>			
	<b>1% Decrease (6.0%)</b>	<b>Current Discount Rate (7.0%)</b>	<b>1% Increase (8.0%)</b>
Net Pension Liability	\$1,201	\$828	\$506

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.**

***Pension Liability***—At June 30, 2017 and 2016, the Authority reported a liability of \$828 thousand and \$1.2 million, respectively, for its proportionate share of the net pension liability. The Authority's portion of the net pension liability was based on projection of the Authority's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating City governments and their component units, actuarially determined. At June 30, 2017 and 2016, the Authority's proportion was 0.004% and 0.005% respectively.

***Pension Expense***—For the years ended June 30, 2017 and 2016, the Authority recognized pension expense of \$136.1 thousand and \$170.6 thousand, respectively.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 13. PENSION PLANS (CONTINUED)

**Deferred Outflows and Inflows of Resources**—At June 30, 2017, the Authority reported total deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 22,164
Changes of assumptions	40,948	-
Net difference between projected and actual earnings on pension plan investments	-	33,941
Changes in proportion and difference between the Authority's contributions and proportionate share of contributions	(224,860)	(45,142)
The Authority's contributions subsequent to the measurement date	-	-
Total	\$ (183,912)	\$ 10,963

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at June 30, 2016 will be recognized in pension expense as follows :

#### Year ended June 30:

2017	\$ 39,069
2018	39,069
2019	39,069
2020	39,069
2021	39,069
2022	23,442

### 14. OTHER POST-EMPLOYMENT BENEFITS

**Plan Description**—The Authority's Other Postemployment Benefits Plan ("OPEB Plan") is a single-employer defined benefit plan administered by the New York City Office of Labor Relations. The plan provides certain health and related benefits to eligible retirees and their beneficiaries/dependents of the New York City Municipal Water Finance Authority in accordance with GASB Statement No. 75, ("GASB 75") *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

The OPEB Plan consists of three programs: (1) the New York City Health Benefits Program, (2) Welfare Fund Program, and (3) Medicare Part B Program. The Authority's policy is to follow the eligibility criteria applicable to retirees of the City and to provide benefits substantially the same as those provided to the City retirees and eligible beneficiaries/dependents.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

There are three classes of employees: active, inactive and retirees. The following presents a summary of the Authority's census data used in the June 30, 2016 and June 30, 2015 OPEB actuarial valuations:

Group	June 30, 2016	June 30, 2015
Active	10	12
Inactive	2	2
Retired	<u>4</u>	<u>4</u>
Total	<u>16</u>	<u>18</u>

**Funding Policy**—The Authority is not required to provide funding for the OPEB Plan, other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible beneficiaries/dependents. For the years ended June 30, 2017 and 2016, the Authority had four retirees and made contributions of \$14.9 thousand and \$17.0 thousand, respectively. Members are not required to contribute; although, retirees may elect basic health insurance programs and/or optional coverage that requires contributions. Plan retiree participants who opt for other basic or enhanced coverage must contribute 100% of the incremental costs above the premiums for the benchmark plan. The OPEB Plan also reimburses covered employees for 100% of the Medicare Part B premium rate applicable to a given year, and there is no retiree contribution to the welfare fund (the "Welfare Fund") that covers retirees for various health care benefits not provided through the basic coverage.

**Annual OPEB Cost and Net OPEB Obligation**—The Authority's annual OPEB cost is calculated based on the annual expense ("Expense"), an amount that was actuarially determined in accordance with the parameters of GASB 75. Actuarial valuations involve estimates and assumptions about the probability of events far into the future. The entry age actuarial cost method was used in the actuarial valuation prepared as of June 30, 2016 for the fiscal year ending June 30, 2017, which was the basis for the fiscal year 2017 Expense calculation. Under this method, as used in this OPEB Plan valuation, the actuarial present value ("APV") of benefits ("APVB") of each individual included in actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age(s). The employer portion of this APVB allocated to the valuation year is the employer normal cost. The portion of this APVB that is not provided for on the valuation date by the APV of future employer normal cost or future member contributions is the total OPEB Plan liability. The excess of the total OPEB Plan liability over the plan fiduciary net position, which represents the assets of the plan, is the net OPEB Plan liability.

All changes in the net OPEB liability as of June 30, 2017 and June 30, 2016 are being amortized over the future working lifetime of all plan participants for purposes of calculating the expense except for the amount of change in plan assets, which would be amortized over a 5-year period using level-dollar amortization. This plan however, is not assumed to have any assets.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB Plan will be recognized in OPEB Expense as follows:

Year Ended June 30,	Amount
2017	\$ 35
2018	35
2019	35
2020	35
2021	35
Thereafter	150

**Total OPEB Liability**—The Authority's total OPEB Plan obligation of \$1.4 million was measured as of June 30, 2017, and was determined by an actuarial valuation as of that date.

The following table shows changes in the Authority's net OPEB Plan liability for fiscal years 2017 and 2016 (in thousands):

	<u>2017</u>	<u>2016</u>
Balance at beginning of the year	\$ 1,601	\$ 1,447
Changes for the year:		
Service cost	101	136
Interest	43	43
Difference between expected and actual experience	(96)	(8)
Changes in assumptions or other inputs	(222)	
Actual benefit payments	(15)	(17)
Net changes	(189)	154
Net OPEB Plan obligation - end of the year	<u>\$ 1,412</u>	<u>\$ 1,601</u>

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

The Authority's annual OPEB Plan expense for fiscal years 2017 and 2016 were as follows (in thousands):

	<u>2017</u>	<u>2016</u>
<u>Components</u>		
Service costs	\$ 101	\$ 136
Interest on the total OPEB Plan Liability	43	43
Changes of assumptions	(24)	-
Difference between expected and actual experience	(11)	(1)
Total OPEB Plan expense	<u>\$ 109</u>	<u>\$ 178</u>

**Funded Status and Funding Progress**—As of June 30, 2017, the most recent actuarial measurement date, the cost was 0% funded. The total OPEB Plan liability for benefits was \$1.4 million, and the plan fiduciary net position was \$0, resulting in a net OPEB Plan liability of \$1.4 million. The covered payroll (annual payroll of active employees covered by the OPEB Plan) was \$1.0 million, and the ratio of the net OPEB liability to the covered payroll was 135.9%. The impact on the net OPEB Plan liability of a 1% increase or decrease in the discount rate and trend is included in the Required Supplementary Information.

**Actuarial Methods Assumptions and Other Inputs**—Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future, such as assumptions about future employment, demographic, salary increase, mortality, and the healthcare cost trend. The actuarial assumptions used in the fiscal year 2017 and the fiscal year 2016 OPEB Plan valuations are a combination of those used in the New York City Employee Retirement Systems (“NYCERS”) pension actuarial valuations and those specific to the OPEB Plan valuations.

Amounts determined regarding the funded status of the OPEB Plan and the annual Expense of the Authority are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the types of benefits provided at the time of each valuation and the historical pattern of the sharing of benefit costs between the employer and employees to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in total OPEB Plan liability, consistent with the long-term perspective of the calculations.

The actuarial assumptions used in the fiscal year 2017 and fiscal year 2016 OPEB Plan valuations are classified as those used in the New York City Retirement Systems (“NYCRS”) valuations and those specific to the OPEB valuations.

The OPEB Plan actuarial valuations incorporate only the use of certain NYCERS demographic and salary increase assumptions. The NYCERS demographic and salary scale assumptions are unchanged from the prior OPEB Plan actuarial valuation. For purposes of determining pension obligations, the demographic and salary scale assumptions requiring NYCERS Board approval (available on the website

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

of the Office of the Actuary at [www.nyc.gov/actuary](http://www.nyc.gov/actuary)) were adopted by each respective Board of Trustees during fiscal year 2012. Chapter 3 of the Laws of 2013 enacted those actuarial assumptions and methods that require New York State Legislation.

The OPEB Plan-specific actuarial assumptions used in the fiscal year 2017 OPEB Plan valuation are as follows:

Valuation Date	June 30, 2016.
Measurement Date	June 30, 2017
Discount Rate	3.13% per annum for the June 30, 2017 measurement date. 2.71% for the June 30, 2016 valuation date. <sup>1</sup>
Actuarial Cost Method	Entry age calculated on an individual basis with the actuarial value of projected benefits allocated on a level basis over earnings from hire through age of exit.
Salary Increases	3.00 percent per annum which includes an inflation rate of 2.50 percent and a general wage increase rate of 0.50 percent. For more information see the Silver Books
Inflation	2.50 percent
Per-Capita Claims Costs	EBCBS and GHI plans are insured via a Minimum Premium arrangement while the HIP and many of the other HMOs are community rated. Costs reflect age adjusted premiums for all plans. HIP HMO and GHI/EBCBS non-Medicare premiums have been adjusted for Health Savings Agreement changes.

<sup>1</sup> Rates are based solely on the S&P Municipal Bond 20 Year High Grade Rate Index, since the plan has no assets, as per the guidance under GASB 75.

Employer premium contribution schedules for the month of July 2016 and January 2017 were reported by the New York City Office of Labor Relations (“OLR”). In most cases, the premium contributions remained the same throughout the year. HIP HMO Medicare rates varied by date and by specific Plan options. These variations are the result of differing Medicare reimbursements. The various monthly rates were blended by proportion of enrollment. For other rates, where the January 2017 premium rate was different than the July 2016 premium rate, the valuation assumed that the January 2017 premium rate was more representative of the long-term cost of the arrangement.

These assumptions are generally unchanged from the previous valuation except as noted below. The NYCERS pension assumptions are provided in the five “Silver Books” available on the Reports page of the OA website ([www.nyc.gov/actuary](http://www.nyc.gov/actuary)).

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

The probability of retirement set out in each of the Silver Books is assumed to be 100% at either age 63 or 70, depending upon the program of benefits for the individual employee. For the OPEB Plan valuation, 100% of the individuals remaining in service at these ages are assumed to either retire with a benefit or to terminate employment without a benefit, depending upon whether they have attained the requisite service.

Based on those assumptions, The City's OPEB Plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees until 2025. After that time, benefit payments will be funded on a pay-as-you go basis. The discount rate is the single equivalent rate which results in the same present value as discounting future benefit payments made from assets at the long-term expected rate of return and discounting future benefit payments funded on a pay-as-you-go basis at the Municipal Bond 20-year Index Rate.

Results for the OPEB Plans for Component Units are presented using a discount rate of the Municipal Bond 20-year Index Rate, since there is no pre-funding assumed for these plans.

The initial monthly premium rates used in the valuations are shown in the following table:

<u>Plan</u>	<u>MONTHLY RATES</u>	
	<u>FY 2017</u>	<u>FY 2016</u>
HIP HMO		
Non-Medicare Single	\$ 600.18 <sup>1</sup>	\$ 603.02
Non-Medicare Family	\$ 1,470.45 <sup>1</sup>	\$ 1,477.41
Medicare	\$ 160.83	\$ 160.05
GHI/EBCBS		
Non-Medicare Single	\$ 567.48 <sup>1</sup>	\$ 524.44
Non-Medicare Family	\$ 1,487.47 <sup>1</sup>	\$ 1,376.15
Medicare	\$ 168.35	\$ 160.75
Other HMOs <sup>2</sup>		
Non-Medicare Single	\$ 1,030.56	\$ 923.23
Non-Medicare Family	\$ 2,226.45	\$ 2,010.43
Medicare Single	\$ 276.18	\$ 245.19
Medicare Family	\$ 546.28	\$ 501.71

<sup>1</sup> For the fiscal year 2017 valuation, HIP HMO premiums are decreased by 5.10% and GHI/EBCBS Pre-Medicare premiums decreased 0.82% to reflect fiscal year 2018 Health Savings Agreement changes announced during fiscal year 2017.

<sup>2</sup> Other HMO premiums represent the total premium for medical (not prescription) coverage including retiree contributions.



# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

**Welfare Fund** - For the fiscal year 2017 valuation, the Welfare Fund contribution reported for fiscal year 2016, including any reported retroactive amounts, was used as the per capita cost for valuation purposes.

The calculations reflected an additional one time \$100 contribution for fiscal year 2017 in July 2016. Projected contributions reflect \$25 increases at July 1, 2016 and July 1, 2017.

Reported annual contribution amounts for the last two years are shown in Appendix B, Tables 2a to 2e of the OPEB Plan valuation report dated September 15, 2017.

Welfare Fund rates are based on actual reported union Welfare Fund code for current retirees. Where a union Welfare Fund code was missing, the most recently reported union code was reflected.

The weighted average annual contribution rates used for future retirees is shown below.

	Annual Rate	
	FY 2017	FY 2016
NYCERS	\$ <u>1.743</u>	\$ <u>1.692</u>

Contributions are assumed to increase by 3.5% annually starting in fiscal year 2019.

Medicare Part B Premiums are as follows:

Calendar Year	Monthly Premium
2013 - 2015	104.90
2016	109.97*
2017	113.63

2016 Medicare Part B premiums are assumed to increase by Medicare Part B trend rates.

Medicare Part B premium reimbursement amounts have been updated to reflect the actual premium rates announced for calendar years through 2017. Due to there being no cost-of-living increase in Social Security benefits for calendar year 2016, and a minimal cost-of-living increase for calendar 2017, most Medicare Part B participants will not be charged the Medicare Part B premium originally projected or ultimately announced for those years. Thus, the valuation uses a blended rate as a better representation of future Part B premium costs.

For the fiscal year 2017 OPEB Plan valuation, the annual premium used was \$1,341.60, which is equal to:

- (a) 70% of the basic \$104.90 monthly hold-harmless amount, assuming that there would be no claims made for the slight increase in Part B premiums for continuing retirees, and

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

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- (b) 30% of the announced premiums (6 months at \$121.80 for calendar year 2016 and 6 months at \$134.00 for calendar year 2017), representing the proportion of the Medicare population that will pay the announced amount.

### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Overall Medicare Part B Premium amounts are assumed to increase by the following percentages to reflect the income-related increases in Medicare Part B Premiums for high income individuals.

<u>Fiscal Year</u>	<u>Income-Related Medicare Part B Increase</u>
2017	4.0
2018	4.5
2019	5.0
2020	5.2
2021	5.3
2022	5.4
2023	5.5
2024	5.6
2025	5.8
2026	5.9
2027 and later	6.0

Medicare Part B Premium Reimbursement Assumption - 90% of Medicare participants are assumed to claim reimbursement; based on historical data.

**Health Care Cost Trend Rate (“HCCTR”)** - Covered medical expenses are assumed to increase by the following percentages (unchanged from the last valuation). For purposes of measuring entry age calculations, actual historic plan increases are reflected to the extent known, with further historic trend rates based on the trend assumed for fiscal year 2017 (initial trend).

#### HCCTR Assumptions

<b>Year Ending<sup>1</sup></b>	<b>Pre-Medicare Plans</b>	<b>Medicare Plans</b>	<b>Medicare Part B Premiums</b>	<b>Welfare Fund Contributions</b>
2017 <sup>2</sup>	7.84%	2.51%	5.0%	0.0%
2018	7.5%	5.0%	5.0%	0.0%
2019	7.0%	5.0%	5.0%	3.5%
2020	6.5%	5.0%	5.0%	3.5%
2021	6.0%	5.0%	5.0%	3.5%
2022	5.5%	5.0%	5.0%	3.5%
2023 and later	5.0%	5.0%	5.0%	3.5%

<sup>1</sup> Fiscal year for Pre-Medicare and Medicare Plans and calendar year for Medicare Part B Premiums.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

### AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

<sup>2</sup>Actual amounts based on the 2015 Health Care Savings Agreement Initiative Report of Status of Healthcare Savings dated June 19, 2017. Welfare Fund contribution rates assumed to increase based on current pattern bargaining (additional \$25 each for fiscal year 2017 and 2018, plus a one-time \$100 in fiscal year 2017).

#### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

**Age and Gender-Related Morbidity** - The premiums are age and gender adjusted for GHI/EBCBS, HIP HMO and Other HMOs. The assumed relative costs of coverage are consistent with information presented in the 2013 study Health Care Costs - From Birth to Death, sponsored by the Society of Actuaries.

For non-Medicare costs, a sample of factors used are:

Age	Male	Female	Age	Male	Female
20	0.170	0.225	45	0.355	0.495
25	0.146	0.301	50	0.463	0.576
30	0.181	0.428	55	0.608	0.671
35	0.227	0.466	60	0.783	0.783
40	0.286	0.467	64	0.957	0.917

Children costs assumes a factor of 0.229.

For Medicare costs, relative factors based on the Yamamoto Study for net Medicare costs for 2010 for inpatient, outpatient, and professional costs were blended. Prescription drug costs were not reflected as NYCHBP excludes most drugs from coverage. Professional costs were weighted at 64%, based on the GHI portion of the combined GHI/EBCBS premiums reported historically. Inpatient costs were weighted as twice as prevalent as outpatient costs based on the relative allocation suggested in the Yamamoto Study. Costs prior to age 65 were approximated using the non-Medicare data, but they assume that individuals under age 65 on Medicare had an additional disability-related morbidity factor.

Medicare costs prior to age 65 assume an additional disability-related morbidity factor. A sample of factors are:

Age	Males	Females	Age	Males	Female
20	0.323	0.422	60	1.493	1.470
25	0.278	0.565	65	0.919	0.867
30	0.346	0.804	70	0.946	0.885
35	0.432	0.876	75	1.032	0.953
40	0.545	0.878	80	1.122	1.029
45	0.676	0.929	85	1.217	1.116
50	0.883	1.082	90	1.287	1.169
55	1.159	1.260	95	1.304	1.113
			99+	1.281	0.978

The age adjustment for the non-Medicare GHI/EBCBS premium reflects a 5% reduction in the GHI portion of the monthly premium (with the GHI portion representing \$266.88 out of the \$572.19 for single coverage and \$706.00 out of the \$1,499.82 for family coverage for fiscal year 2017 rates) and a

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

3% reduction in the EBCBS portion of the premium (with the EBCBS portion representing the remainder of the premiums) for the estimated margin that is expected to be returned.

**Mortality Rates**—For the fiscal year 2016, OPEB Plan and pension valuations, new tables of postretirement mortality were proposed by the Actuary and adopted by each of the NYECSRS Boards during fiscal year 2016. These tables were based primarily on the experience of each system and the application of Mortality Improvement Scale MP-2015 published by the Society of Actuaries in October 2015. Scale MP-2015 applied on a generational basis replaced Mortality Improvement Scale AA which was applied on a static projection basis.

There were no changes to benefits.

**Changes of Assumptions**—The discount rate used to measure liabilities was updated to incorporate GASB 75 guidance. Certain plan enrollment, election assumptions and per capita claims costs were updated based on recent experience. A “non-filer” assumption was introduced this year for future retirees (i.e. current active employees) who are not expected to file for OPEB at retirement.

This change reflects a change in the discount rate from 2.71 percent in June 30, 2016 to 3.13 percent in June 30, 2017.

The age adjustment for the non-Medicare GHI/EBCBS premium reflects a 5% reduction in the GHI portion of the monthly premium (with the GHI portion representing \$266.88 out of the \$572.19 for single coverage and \$706.00 out of the \$1,499.82 for family coverage for fiscal year 2017 rates) and a 3% reduction in the EBCBS portion of the premium (with the EBCBS portion representing the remainder of the premiums) for the estimated margin that is expected to be returned.

**Participation**— Active participation assumptions are based on actual elections for current retirees. Portions of current retirees not eligible for Medicare are assumed to change elections upon attaining age 65 based on the patterns of elections of Medicare-eligible retirees. Detailed assumptions appear in the following table. The participation assumptions have been updated since the prior valuation to reflect recent experience.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

PLAN PARTICIPATION ASSUMPTIONS	
Benefits	NYCERS
Pre-Medicare	
- GHI/EBCBS	72%
- HIP HMO	20
- Other HMO	4
- Waiver	4
Medicare	
- GHI	72
- HIP HMO	20
- Other HMO	4
- Waiver	4
Post-Medicare Migration	
- Other HMO to GHI	0
- HIP HMO to GHI	0
- Pre-Med. Waiver	
** To GHI @ 65	0
** To HIP @ 65	0

Waivers are assumed to include participants who do not qualify for coverage because they were working less than 20 hours a week at termination.

**Dependent Coverage**—Dependent coverage is assumed to terminate when a retiree dies.

**Dependents** - Dependent assumptions based on distribution of coverage of recent retirees are shown in the following table. Actual spouse data is shown for current retirees. Child dependents of current retirees are assumed to receive coverage until age 26.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Based on experience under the OPEB Plan for NYCERS, male retirees were assumed to be four (4) years older than their wives, and female retirees were assumed to be two (2) years younger than their husbands. Children are assumed to be covered for eight (8) years after retirement. For employees eligible to retire based only on service, children are assumed to be covered for an additional five (5) years.

DEPENDENT COVERAGE ASSUMPTIONS	
Group	NYCERS
Male	
- Single Coverage	35%
- Spouse	35%
- Child/No Spouse	5%
- Spouse and Child	<u>25%</u>
Total	<u>100%</u>
Female	
- Single Coverage	70%
- Spouse	20%
- Child/No Spouse	5%
- Spouse and Child	<u>5%</u>
Total	<u>100%</u>

**Demographic Assumptions** - The assumptions are the same as those that were used to value the pension benefits of the NYCERS for determining employer contributions for fiscal years beginning 2016.

**COBRA Benefits** - Although COBRA beneficiaries pay 102% of “premiums,” typical claim costs for COBRA participants run about 50% greater than costs for other participants.

There is no cost to The Authority for COBRA beneficiaries who enroll in community-rated HMO's, including HIP, since these individuals pay their full community rate. However, The City's costs under the experience-rated GHI/EBCBS coverage are affected by the claims for COBRA-covered individuals.

In order to reflect the cost of COBRA coverage, the cost of excess claims for GHI-covered individuals and families is estimated assuming that 15% of employees not eligible for other benefits included in the valuation elect COBRA coverage for 15 months. These assumptions are based on experience of other large employers. This percentage is applied to the overall enrollment in the active plan and reflects a load for individuals who are not yet members of the retirement systems and are still eligible for COBRA benefits. A lump-sum COBRA cost of \$1,000 was assumed for terminations during fiscal year 2017. This lump-sum amount is increased by the Pre-Medicare HCCTR for future years but is not adjusted for age-related morbidity.

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

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### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

**Cadillac Tax** - The OPEB Plan valuation includes an explicit calculation of the high-cost plan excise tax ("Cadillac Tax") that will be imposed beginning in 2020 under NHCR.

The tax is 40% of the excess of (a) over (b) where (a) is the cost of medical coverage and (b) is the statutory limits (\$10,200 for single coverage and \$27,500 for family coverage), adjusted for the following:

- For Pre-Medicare retirees above the age of 55, the limit will be further increased by \$1,650 for single coverage and \$3,450 for family coverage.
- For 2019, the limits are increased by CPI + 1% (e.g., 3.5%). For each year after 2019, the limits are further increased by CPI (e.g., 2.5%). The indexing of limits starts in 2018; the tax is first applied in 2020.

The impact of the Cadillac Tax for the NYCHBP benefits is calculated based on the following assumptions about the cost of medical coverage:

- The cost for each benefit option without age adjustment (GHI, HIP, or Other HMO, combined with the average cost of Medicare Part B premium reimbursement, if applicable) was separately compared to the applicable limit.
- The additional Cadillac Tax due to the riders or optional benefit arrangements is assumed to be reflected in the contribution required for the rider or optional benefit.
- Pre-Medicare retirees under age 55 are not assumed to have the higher limits that apply to employees engaged in high-risk professions because the majority of employees included in this valuation are not in such professions.

In cases where the Authority provides only a portion of the OPEB Plan benefits, which give rise to the Cadillac Tax, the calculated Cadillac Tax is allocated to the appropriate paying entity in proportion to the OPEB liabilities for relevant OPEB Plan benefits.

Active/Inactive Liabilities – 40% of the measured liability of the Active/Inactive population. This is roughly equivalent to assuming that 60% of the Active/Inactive members will terminate membership prior to vesting and not receive OPEB.

#### **Sensitivity of the Net OPEB Plan Liability to Changes in the Discount Rate**

*Sensitivity of the Authority's Proportionate Share of the Net OPEB Plan Liability to Changes in the Discount Rate*—The following table presents the Authority's proportionate share of the net OPEB Plan liability using the discount rate of 3.13 percent, as well as what the Authority's proportionate share of the net OPEB Plan liability would be if it were calculated using a discount rate that is one-percentage point lower (2.13 percent) or one-percentage point higher (4.13 percent) than the current rate (in thousands):

# NEW YORK CITY WATER AND SEWER SYSTEM

## NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

### 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

	<u>Sensitivity Analysis</u>		
	<u>Net OPEB Liability as of June 30, 2017</u>		
	<u>1% Decrease</u> <u>(2.13%)</u>	<u>Current Discount Rate</u> <u>(3.13%)</u>	<u>1% Increase</u> <u>(4.13%)</u>
Total OPEB Plan Liability	\$1,703	\$1,412	\$1,189

#### Sensitivity of the Net OPEB Plan Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB Plan liability of the Authority, as well as what the Authority's total OPEB Plan liability would be if it were calculated using healthcare cost trend rates that are 1-percent-point lower or 1-percent-point higher than the current healthcare cost trend rates:

	<u>Sensitivity Analysis</u>		
	<u>Net OPEB Liability as of June 30, 2017</u>		
	<u>1% Decrease</u> <u>(6.84%</u> <u>decreasing to</u> <u>4.0%)</u>	<u>Healthcare Cost Trend Rates</u> <u>(7.84%</u> <u>decreasing to 5.0%)</u>	<u>1% Increase</u> <u>(8.84%</u> <u>decreasing to</u> <u>6.0%)</u>
Total OPEB Plan Liability	\$1,127	\$1,412	\$1,827

#### Deferred Outflows of Resources and Deferred Inflows of Resources Related to the OPEB Plan

For the years ended June 30, 2017 and 2016, the Authority recognized pension expense of \$108.9 thousand and \$178.1 thousand, respectively. At June 30, 2017, the Authority reported deferred outflows of resources and deferred inflows of resources related to the OPEB Plan from the following sources:

	<u>Deferred Outflows</u> <u>of Resources</u>	<u>Deferred Inflows</u> <u>of Resources</u>
Difference between expected and actual experience	\$ -	\$ 93
Changes of assumptions or other inputs	-	198
Total	\$ -	\$ 291



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AS OF AND FOR THE YEARS ENDED JUNE 30, 2017 AND 2016

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### 15. POLLUTION REMEDIATION OBLIGATIONS

The System reports pollution remediation obligations (“PROs”) as required by the GASB. The System’s PROs may arise as a result of: (1) federal, State, and local laws and regulations, (2) violations of pollution-related permits or licenses, (3) a determination by the System that there is an imminent endangerment to public health and safety as a result of an existing pollution condition, (4) the System’s being named in a lawsuit to compel remediation or being identified by a regulator as a party responsible or potentially responsible for remediation, and/or (5) the System’s voluntarily commencement of remediation. As of June 30, 2017 and 2016, the System reported \$29.5 million and \$32.4 million of liabilities for known PROs, respectively.

The System has estimated these amounts based on the current value of outlays expected to be incurred for pollution remediation, which it is currently obligated to perform. Actual future outlays will differ from the estimated amounts if the prices or techniques for remediation measures change or differ from estimates, if and when additional information about existing pollution conditions becomes known to the System in the future and/or if applicable laws or regulations change.

Remediation outlays for certain pollution conditions currently known to the System are not included in the reported liabilities because they are not yet reasonably estimable. These include certain locations that the System has been informed have been designated under federal law as Superfund sites to address alleged hazardous substances, pollutants, or contaminants at these sites and for which the System may be named as a potentially responsible party for the remediation because there are the System’s facilities operated at these locations.

### 16. SUBSEQUENT EVENTS

- On July 11, 2017, the Authority issued \$163 million of fixed rate refunding Second Resolution Bonds, Fiscal 2018 AA. Proceeds of the bonds were used to refund outstanding General Resolution Bonds, Fiscal 2008 Series A and to pay for bond issuance costs.
- On July 13, 2017, the Authority drew down \$125.2 million and \$23.5 million of Fiscal 2015 Series 1 BANs and Fiscal 2017 Series 2 BANs respectively to pay for the costs of improvements to the System.
- On August 10, 2017, the Authority drew down on \$111.6 million of Fiscal 2017 Series 2 BANs to pay for the cost of improvements to the System.
- On October 12, 2017, the Authority issued \$384.0 million of fixed rate new money and refunding Second Resolution Bonds, Fiscal 2018 Series BB. Proceeds of the bonds were used to pay for the costs of improvements to the System, refund portions of Second Resolution Bonds, Fiscal 2006 Series AA, and to pay for bond issuance costs.

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## **REQUIRED SUPPLEMENTARY INFORMATION**

## NEW YORK CITY WATER AND SEWER SYSTEM

### Required Supplementary Information (Unaudited)

#### Schedule of changes for total OPEB liability and related ratios June 30, 2017 and 2016 (in thousands):

	<u>2017</u>	<u>2016</u>
<b>Total OPEB Liability</b>		
Service cost	\$ 101	\$ 136
Interest	43	43
Differences between expected and actual experience	(96)	(8)
Changes of assumptions	(222)	-
Benefits payments	(15)	(17)
<b>Net change in total OPEB liability</b>	<b>(189)</b>	<b>154</b>
Total OPEB liability - beginning	1,601	1,447
<b>Total OPEB liability - ending</b>	<b><u>\$ 1,412</u></b>	<b><u>\$ 1,601</u></b>
Covered-employee payroll	\$ 1,039	\$ 1,148
 Total OPEB liability as a percentage of covered-employee payroll	 135.9%	 139.5%

#### Notes to the Schedule:

*Changes of assumption:* Changes of assumption and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

2017	3.13%
2016	2.71%

**The Authority funds OPEB benefits on a pay-as-you-go basis and contributions are not actuarially determined. Therefore, the required supplementary information related to actuarially determined contributions for the 10 most current fiscal years is not applicable.**

\*This data is presented for those years for which information is available.

## NEW YORK CITY WATER AND SEWER SYSTEM

### Required Supplementary Information (Unaudited)

#### SCHEDULE OF THE AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

Last 10 Fiscal Years\* (in thousands):

		<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Authority's proportion of the net pension liability	%	0.004	0.005	0.005	0.005	0.005
Authority's proportionate share of the net pension liability	\$	828	1,215	1,012	901	1,154
Authority's covered-employee payroll	\$	1,038	1,235	1,289	1,181	1,124
Authority's proportionate share of the net pension liability as percentage of its covered employee payroll	%	79.77	98.381	78.51	76.29	102.7
Plan fiduciary net position as a percentage of the total pension liability	%	74.8	69.6	73.1	75.3	67.2

\*This data is presented for those years for which information is available.

# NEW YORK CITY WATER AND SEWER SYSTEM

## Required Supplementary Information (Unaudited)

### SCHEDULE OF THE AUTHORITY'S PENSION CONTRIBUTIONS Last 10 Fiscal Years\* (in thousands):

	2017	2016	2015	2014	2013	2012	2011	2010	2009
Actuarially determined contribution	\$ 136	\$ 170	\$ 161	\$ 141	\$ 136	\$ 157	\$ 113	\$ 121	\$ 55
Contribution in relation to the actuarially determined contribution	\$ (136)	\$ (170)	\$ (161)	\$ (141)	\$ (136)	\$ (157)	\$ (113)	\$ (121)	\$ (55)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's covered -employee payroll <sup>1</sup>	<u>\$1,038</u>	<u>\$ 1,235</u>	<u>\$ 1,289</u>	<u>\$ 1,181</u>	<u>\$ 1,124</u>	<u>\$ 919</u>	<u>\$ 1,026</u>	<u>\$ 676</u>	<u>\$ 729</u>
Contribution as a percentage of covered-employee payroll	<u>13.10%</u>	<u>13.77%</u>	<u>12.49%</u>	<u>11.94%</u>	<u>12.10%</u>	<u>17.08%</u>	<u>11.01%</u>	<u>17.90%</u>	<u>7.54%</u>

\*This data is presented for those years for which information is available.

<sup>1</sup> Covered-employee payroll data from the actuarial valuation date with one-year lag.